

STATE OF CALIFORNIA - THE RESOURCES AGENCY
BEFORE THE
CALIFORNIA ENERGY COMMISSION (CEC)

In the matter of,)
) Docket No. 12-AAER-2
)
2012-13 Rulemaking on)
Appliance Efficiency)
Regulations)



Staff Workshop on
Responses to Invitation to
Participate in the 2012-2013
Appliance Efficiency Rulemaking
Water Appliances

California Energy Commission
Hearing Room B
1516 9th Street
Sacramento, California

Friday, May 31, 2013

9:04 A.M.

Reported by:
Peter Petty

APPEARANCES

CEC Staff

Harinder Singh
Tuan Ngo
Peter Strait
Ken Rider

Consultants

Josh Butzbaugh, Trust for Conservation Innovation

Also Present (* Via WebEx)

Public Comment

*Shabbir Rawalpindiwala, Kohler
*John Keller, MaP Testing
*John Bertrand, Moen
*Len Swatkowski, PMI
Heidi Hauenstein, Energy Solutions
Tracy Quinn, NRDC
Gary Fernstrom, PG&E
Forrest Kaser, Energy Solutions
Kristin Macey, CDFG Division of Measurement Standards
(DMS)
*George DeJarlais, Badger meter
Joshua Huntsinger, Placer County Agriculture Department

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P R O C E E D I N G S

1
2 MAY 31, 2013

9:04 A.M.

3 MR. SINGH: Welcome to the Energy Commission.
4 My name is Harinder Singh. I'm an engineer with the
5 Appliance Efficiency Office.

6 First of all, some housekeeping items. For
7 those who are not familiar with this building, the
8 closest rest rooms are located on the right-hand side as
9 you come out of the doors, the main doors.

10 And there's a snack bar on the second floor, if
11 you wish to go get some coffee or something. It's under
12 the white awning. It's there on the second floor. The
13 stairs are on the -- as you come out of the doors it's
14 on the left-hand side.

15 Lastly, in the event of an emergency and the
16 building is evacuated, please follow our employees to
17 the appropriate exits. We will reconvene at Roosevelt
18 Park, located diagonally across the street from this
19 building. Please proceed calmly and quickly, again
20 following the employees with whom you are meeting, to
21 safety exit the building.

22 Thank you very much and now I would start to
23 introduce the first speaker.

24 Before that, I'd like to mention that today's
25 proceeding is being recorded and the transcripts will be

1 posted on the Commission website in three to four weeks.

2 The Energy Commission conducted a scoping
3 workshop in August of 2011. The Commission approved and
4 issued an OIR in March 2012. And in March of this year
5 the Commission issued an invitation to participate, an
6 ITP request on various topics that were listed in the
7 phase one of the OIR.

8 The Energy Commission received the comments from
9 the stakeholders, a number of comments, and data
10 information from various stakeholders.

11 And we have looked through the comments and
12 scheduled these workshops.

13 So, this is the last workshop today. We started
14 our workshops on Tuesday, and we had Wednesday and
15 Thursday workshops on other topics.

16 Today's topic is the water topic. It includes
17 toilets, urinal, faucets and water meters.

18 After today's workshop the Energy Commission
19 will issue a proposal template on June 10th, and issue a
20 request for proposal.

21 Stakeholders, if wish to submit proposals can
22 use the template or stakeholders can use their own
23 format to submit proposals. The due date will be 25th
24 of July.

25 And with this I will hand over to my colleague,

1 Tuan Ngo, and he will make a presentation on the water
2 topics. Thank you, Tuan.

3 MR. NGO: Thank you. Good morning everybody.
4 Can you hear me? Now I have a much harder question, do
5 you see me?

6 (Laughter)

7 MR. NGO: Okay, let's start. Good morning,
8 again. My name is Tuan Ngo. I'm with the planning
9 process, Energy Office.

10 The first topic we want to discuss today is
11 about the toilet and urinal. I want to go over a little
12 bit with the agenda.

13 First, we want to discuss what we've done so far
14 and then we discuss about the data and any information
15 that we received on May 9th.

16 And then I'm probably going to have -- we have
17 some interesting point that I'd like to bring it up for
18 discussion.

19 And then after that we have an open forum, and
20 then the comment, and whatever at the later time.

21 Well, the Commission held a public workshop on
22 August 31st, 2011 to seek comments about a proposed
23 scope of potentially appliance efficiency standard.

24 Interested party gave a technical presentation,
25 provide comments and submit a proposal for various

1 appliance.

2 On March 14, of 2012, the Commission issue an
3 order introducing rulemaking, OIR, to formally begin the
4 process of considering standards, test procedures,
5 labeling requirement and other efficiency measures for
6 appliances.

7 Throughout the course of this proceeding our
8 material will be available, as well as staff will be
9 available. And I encourage you to go to our website and
10 join the list server for this proceeding.

11 During the public meeting the Commission will
12 receive and take into account, into consideration input
13 from all parties concerning the design recommendation,
14 the cost consideration and other factors that would
15 affect consumers and California business by the proposed
16 standard.

17 And the Commission will take into consideration
18 prior to this the input provided during the meeting.

19 One of the data -- one of the data that I particularly
20 really like to put a lot of attention on is the cost
21 effectiveness, and how do we calculate effectiveness,
22 and what does cost effectiveness mean to different
23 people.

24 What we are trying to do is we're trying to
25 receive --

1 MR. STRAIT: One second, I'm going to try to
2 solve that popping issue.

3 (Pause)

4 MR. STRAIT: Try speaking now?

5 MR. NGO: Is this okay, now?

6 MR. STRAIT: It's okay, a little bit of noise.
7 Oh, I'm sorry about that popping noise that we're
8 hearing over the audio. We're trying to fix that, but
9 it might just be the mic that we're using. So, we'll
10 see what happens, but we apologize.

11 MR. NGO: Testing again. Okay.

12 MR. STRAIT: It's better, I guess.

13 MR. NGO: Yeah, okay, sorry about that.

14 The cost effectiveness is what I'm interested
15 in, also required by the statute that we consider to
16 investigate.

17 Anyway, the reason why I mention that is because
18 we want people and interested parties to understand why
19 we're asking some of the questions and why we're asking
20 for some of the information that we ask.

21 The Commission will also consider all of the
22 relevant factors including, but not limited to, the
23 impact on housing costs, the total statewide cost and
24 benefit of the standard over its lifetime, the economic
25 impact on California businesses and alternative

1 approaches, and all the associated costs.

2 Outside of the statute, the other components of
3 the regulation include terminology and definition,
4 consensus test method, marking and labeling requirement,
5 the data collection parameter, and specific efficiency
6 that use the standard, sometimes include these as
7 standard.

8 So, when we issue the information the request
9 and then we receive a lot of responses. And thank you
10 for those responses. We receive encouragement for
11 adopting or for developing new standard from ACEEE,
12 American Council for Energy Efficient Economy, Appliance
13 Standard Awareness, National Grid, and Northeast Energy
14 Efficient Partnership.

15 We also receive response with technical detail
16 information, and data on sale information from
17 California Investor-Owned Utilities, short name referred
18 to as IOU, and Natural Resources Defense Council

19 We also received some information from Hayward
20 Industry, also.

21 The response that we see here, what you see in
22 the table here is what -- when I review the response and
23 then we can see, okay, can we use the response. That's
24 where you see the yes, and yes, and yes, that's what it
25 means. If you see a no, then say, well, we need to a

1 lot more on that. And you see a question mark and I
2 say, well, I need to call whoever it is and investigate
3 more.

4 So, by that and then we received the product
5 definition and scope. We're okay with that, with
6 sources tech data, we're okay with that.

7 For standard, new and existing standard, we're
8 okay with those.

9 Product lifetime and duty cycle, well, we need
10 to talk about it a little bit, but we do receive some
11 information.

12 Product development training, I'm not sure I'm
13 clear with that, but we'll talk about it.

14 Consumer acceptance, so far no issue with
15 efficiency unit is the information that I receive.

16 Having technology in future, pretty much okay.

17 Incremental cost, so far what I receive is no
18 differences, but we'll have a separate slide to talk
19 about that.

20 And then there's an issue with compatibility
21 with existing plumbing system and I just received some
22 information from the City of San Francisco, there was
23 some problem with the sewer system over there so, you
24 know, we'll spend some time to talk about that.

25 And then the issue with force and multiple

1 flushes for toilets and urinals, and we'll have a
2 separate slide to talk about that, too.

3 And for this standard will affect any small
4 businesses, we're not sure, yet, but that one I will
5 need some time to look into that as the process is
6 going.

7 I also provide the table, at the bottom of the
8 table is a link to the document so that you can just
9 look and see and you can look for yourself and to know
10 the comment that we receive.

11 Okay, first of all, I want to bring up the issue
12 of the scope of the standard that we are planning to --
13 we are trying to develop standard for.

14 So far what I see is that we are considered
15 blow-out water closets, electromechanical hydro
16 electrical water closets, flushing meter, tank water
17 closet, tank timed water closets, and vacuum tied water
18 closets.

19 Now, the question I have is what about the
20 paperless toilets, like a Bidet, or the Washlet? I'm
21 not -- well, these are the kind I'm talking about where
22 you don't need any water, and they may have some kind of
23 spray. It's when you finish your business and then they
24 spray into your boom-boom, and then they clean
25 everything.

1 So, that's the kind of thing that I'm talking
2 about. So, the question is what are we going to do with
3 those? Are these kind of products -- should we include
4 it?

5 And then the other thing, too, well, I think a
6 little bit further. If these paperless toilet
7 considered, should we think about whether the spraying
8 water will be including a part of the volume of the
9 flush, or no?

10 So, anyway, you know, your comment is -- I
11 accept it now. Anybody have a comment?

12 Oh, by the way, first of all, I want to have
13 the -- I want to invite comment from the room and then
14 after that I will open the line for everybody on --
15 anybody on the WebEx, by phone, that can comment on.

16 MR. STRAIT: Yes, we'll be following just a
17 general plan for these. After we raise these questions
18 we'll accept any comments from anyone in the room right
19 now, then we'll move to the phone.

20 Those of you that are attending on a computer
21 terminal, you can mute and unmute your own line, so
22 we'll give a moment for people who want to make comments
23 remotely to unmute their line to speak.

24 Afterwards, we'll be opening all of the phone
25 lines for those people that are attending solely by

1 telephone, and then we'll move on to the next topic.

2 So, is there anyone in the room, now, that would
3 like to comment or have any information about these two
4 questions that we've raised regarding toilets?

5 MR. NGO: Anyone? No takers? Come on. Okay.

6 They opened the line for you. Anybody want to
7 comment or need to question from the WebEx?

8 MR. RAWALPINDIWALA: Yes, I would like to
9 comment.

10 MR. NGO: Shabbir, how are you?

11 MR. RAWALPINDIWALA: Yes, sir. I don't think
12 the two products should be included at all because in
13 some of these houses people have improvised with their
14 own sprayer next to the toilet and -- or they could use
15 some other means to -- if they want to so use water to
16 clean themselves. And there is no control of that so,
17 therefore, this should not be the purview of California
18 Energy Commission to control the amount of water in
19 those kind of a product.

20 MR. NGO: So, let me ask you this, so the
21 water -- the spraying water is not part of the system?

22 MR. RAWALPINDIWALA: The water used to --
23 sometimes it is a part of the system, sometimes it is
24 not. It is a lot of times, like the Washlet, and/or the
25 seat is separate from a toilet.

1 MR. NGO: Oh.

2 MR. RAWALPINDIWALA: I mean, you know, how far
3 does California Energy Commission want to go to regulate
4 the water? So, you know, as I mentioned, people in
5 their house may use water, other than the Bidet or
6 Washlet, and so how are you going to control that?

7 MR. NGO: I don't know, that's why we want to
8 open the thing just for the scope and see whether we
9 should include it. And if we don't want to include it,
10 we should be able to have some kind of reason for it.

11 MR. RAWALPINDIWALA: The amount of water used is
12 minimal. How about that?

13 MR. NGO: Oh, okay. Well, how much is minimal
14 then, Shabbir?

15 MR. RAWALPINDIWALA: Minimal is, I will say -- I
16 will have to find out. Off the top of the head, I don't
17 remember.

18 MR. KELLER: Well, Shabbir and gentlemen, this
19 John Keller.

20 MR. RAWALPINDIWALA: Well, of course.

21 MR. KELLER: I don't even classify these as
22 toilets or water closets at all.

23 MR. RAWALPINDIWALA: That's right.

24 MR. KELLER: They don't belong in the scope of
25 toilets, in my view.

1 MR. RAWALPINDIWALA: Well, thank you, John.

2 MR. NGO: Okay, can I ask somebody who was just
3 talking? What's your name? Can you tell me your name
4 and the organization?

5 MR. KELLER: John Keller with MaP Testing.

6 MR. NGO: Okay, thank you.

7 MR. STRAIT: Just to clarify a little bit what
8 we're asking for here, we know there are toilets that
9 have a built in Bidet or a Washlet, and in -- those
10 toilets would be regulated as toilets. The question is
11 how it would be appropriate for us to handle this
12 additional water use, if they should be excluded from a
13 test procedure, or included, and how the Energy
14 Commission should look at them?

15 MR. RAWALPINDIWALA: When it is a part of a
16 toilet, it has to comply with two different standards.
17 One is the seat part with the washing and all, and the
18 other one is the 19.2 standard for water closets. And
19 that one, as you know, measures how much flush per
20 gallon per flush you measure.

21 As far as the Bidet, there is a -- perhaps
22 somebody else that is on the phone can remember what
23 that amount of water is in a Bidet seat. That would be
24 helpful. I'm trying to find, as we are talking.

25 MR. NGO: Let me -- I guess let me ask you for

1 some clarification, and for my own clarification. So,
2 the Bidet and the Washlet, those kind of devices, they
3 are the separate -- a completely separate system from
4 the toilet. Am I clear to that point, is that what you
5 are saying?

6 MR. KELLER: That's correct. That's correct, a
7 Bidet is nothing more than a floor-mounted sink. It's
8 not for receiving the waste, it's mainly just more like
9 a sink.

10 MR. NGO: Okay.

11 MR. KELLER: And by AQ-1 standard Bidets'
12 fittings have a minimum flow at one and a half GPM.

13 MR. NGO: Okay. So, again for my own
14 clarification purpose, would this kind of system
15 interfere with the test, current test procedure for a
16 toilet?

17 Because what it does is adding more water to the
18 system, right, and I assume -- I assume the toilet, when
19 you test for the water displacement there will be some
20 water, and then on top of that some more of this water.
21 So, are these things -- how do you separate one from
22 another?

23 MR. BERTRAND: This is John Bertrand from Moen.
24 I agree with John Keller's original comment, I don't
25 think these should be included in this discussion at all

1 because they're separate devices. Even though they can
2 be provided in a single combination, it's a totally
3 different function than the flush mechanism of the
4 toilet.

5 MR. NGO: Okay.

6 MR. STRAIT: Who was that just speaking?

7 MR. BERTRAND: And there is no defined amount of
8 water that's provided via the Bidet portion of it. You
9 have a minimum flow rate, but the person can sit there
10 as long as they -- as long as necessary.

11 MR. NGO: As long as it feel good, huh.

12 (Laughter)

13 MR. STRAIT: I'm sorry could you state your name
14 and who you're with more clearly? Our stenographer had
15 trouble picking you up.

16 MR. BERTRAND: Yeah, this is John Bertrand from
17 Moen, Incorporated.

18 MR. STRAIT: Thank you.

19 THE REPORTER: Could he spell his name, or John
20 what?

21 MR. STRAIT: His last name is B-e-r-t-r-a-n-d,
22 Bertrand, and he was with Moen, M-o-e-n.

23 MR. NGO: Okay, can you guys send me some more
24 information on this system?

25 In the meantime, I'm probably going to dig a

1 little deeper to understand about these things. But
2 anyway, I think that we want to go ahead.

3 Is there any more, anybody want to comment in
4 the room? No.

5 MR. RAWALPINDIWALA: Well, when you say what
6 kind of more information, what kind of information are
7 you looking for, other than what has been just cited to
8 you?

9 MR. NGO: The information I'm looking for on
10 this one is that how are these Bidet, the wash less
11 system incorporated to the toilet and how do we -- are
12 they in the same plumbing system? Are they separate
13 plumbing system? You know, information for my own
14 purpose to look at that at a later date when we say,
15 okay, whether we want to include or not to include this
16 kind of toilet in our scope. That's all it is.
17 Nothing's --

18 MR. BERTRAND: I would suggest you just -- I
19 mean I just did a simple Wikipedia search for a Bidet
20 and it gives you quite a nice explanation of what these
21 are, and show you some images of the installations.

22 MR. NGO: Is that John with --

23 MR. BERTRAND: John Bertrand, again, from Moen.

24 MR. NGO: Thank you. Yeah, please identify your
25 name for us because we have a recording man over here

1 and he give me trouble so --

2 MR. BERTRAND: All right, sorry about that.

3 MR. NGO: That's all right.

4 MR. STRAIT: Yeah, each time someone speaks,
5 when you begin to speak just clearly identify who it is
6 just so that our stenographer can pick that up.

7 MR. NGO: Okay, John, sorry to cut you off.
8 What were you saying something earlier about some --

9 MR. BERTRAND: Oh, I just said a basic Wikipedia
10 search will -- for a Bidet will provide a very nice
11 explanation of their uses and they had some nice images
12 there showing an installation.

13 MR. STRAIT: I think what we're mainly after in
14 this case is without conducting a market survey and
15 buying, for example, like three example models from each
16 manufacturer that makes these, how are these most
17 commonly made?

18 Is it most common for the Bidet portion to be a
19 separate plumbed system or for it to be integrated into
20 the same plumbing system that the tank is attached to?

21 So, for example, if we're looking at tank
22 volumes for ordinary toilets, we wouldn't want to create
23 a regulation that would then make Bidets inoperable
24 simply by not knowing there was a connection in the
25 plumbing lines. It's just information like that.

1 We figure that manufacturers have the best ideas
2 about how these are normally made and might have easy
3 access to spec sheets or diagrams that would assist us
4 in making sure we don't make regulations that do things
5 that we aren't intending to do.

6 MR. RAWALPINDIWALA: This is Shabbir
7 Rawalpindiwala with Kohler Company. The system, when
8 you talk about systems, a lot of manufacturers supply
9 the whole toilet with the seat, like the Washlet.

10 When you install them, there is a T at the water
11 connection. One goes to the fill valve of the water
12 tank, the other gets connected to the spray portion of
13 the Bidet seat.

14 MR. STRAIT: So, these are hooked in prior to
15 the water entering the tank, effectively, they draw off
16 the tap and it splits both ways.

17 MR. RAWALPINDIWALA: That's right, yeah.

18 MR. STRAIT: Okay.

19 MR. RAWALPINDIWALA: And it's not a continuous
20 water coming out of the spray. When you push a button,
21 a certain amount of water comes, enough to cleanse you.
22 It's not gallons of water.

23 MR. NGO: Just curious though --

24 MR. RAWALPINDIWALA: And you can find these spec
25 sheets from going to the website and seeing them.

1 MR. NGO: Okay, I guess I need to think about
2 this one a little bit more, because when I -- when I'm
3 just thinking about this one, I just imagine about a
4 test, and then I take away should we talk about it?

5 But anyway, I think we're going to investigate
6 about this paperless toilet for a little bit more. And
7 then for my own part I will look more into it and then
8 we'll talk about it at a later date.

9 Okay, so anybody else have any comment about the
10 scope of the toilets? No.

11 Okay, I'm going to go, now, to the next
12 discussion point.

13 Oh, by the way, I haven't received any response,
14 data response from any manufacturer, and I know that you
15 guys told me that you're going to be late. But do you
16 have any idea when you'll be able to give me those
17 information?

18 MR. RAWALPINDIWALA: This is Shabbir, again,
19 from Kohler Company. I believe some of us sent you the
20 information, referring you to the requirements that are
21 in the California Plumbing Code, and also in the
22 California Green Code.

23 MR. NGO: I completely lost that, Shabbir. Why
24 do I go over there for data on -- they have data on --
25 they have data on these appliances?

1 MR. RAWALPINDIWALA: You were asking us to
2 recommend to you what the consumption should be for
3 toilets and flows for faucets, and all. And we had
4 suggested that rather than reinventing the wheel that
5 you refer to Title 24 requirements, and to also look at
6 the California AB, I think 715, or something like that.
7 Yeah, 715.

8 MR. SWATKOWSKI: This is Len Swatkowski at PMI.
9 Tuan, we had talked about this during the conference
10 call we had because we've been working for many years
11 with the Department of Housing and Community
12 Development, as well as BSC on clean inputs. And I know
13 you were looking for some cost data but, you know, we
14 can't do that. As a trade association or industry we
15 can't do that, it has to be done confidentially. And we
16 can go up to that point.

17 But as far as the flow rates and everything
18 that's in place, AB 715, which goes into effect on
19 January 1st, as well as the new California Green or the
20 California Code requirements, which also go into effect
21 January 1st of 2014 would be a good reference to see
22 what the newer flow rates are that have been adopted in
23 the Building Code.

24 MR. NGO: Okay, so I guess I can simply say that
25 now that I wouldn't expect any data from any

1 manufacturer. Is that the word?

2 MR. SWATKOWSKI: It's already provided.

3 MR. NGO: Okay, that's okay because we -- I was
4 thinking that we work together to make sure that we have
5 a standard that are good.

6 Somebody's talking on --

7 MR. RAWALPINDIWALA: This is --

8 MR. NGO: But it seemed to me like I didn't have
9 any -- anything from manufacturer, then so we just have
10 to get some way to get some data and go forward with
11 this, whatever it is then.

12 MR. RAWALPINDIWALA: This is Shabbir from Kohler
13 Company. You had asked us to recommend to you what a
14 consumption -- somebody's on the phone that's talking.
15 Could you please mute yourself, please?

16 MR. RAWALPINDIWALA: As I was mentioning, we had
17 suggested to you what the flow rate and gallons per
18 flush should be. And you are mentioning that you -- we
19 have not provided you with the data.

20 What other data are you looking for?

21 MR. NGO: You know, the data that we have issue
22 on that questionnaire that we provided on the -- during
23 the ITP. The ITP workshop -- I mean presentation I
24 guess in sometime in March.

25 MR. RAWALPINDIWALA: If I'm not mistaken, in

1 that one what you were asking for was the sales
2 information. Is that not correct?

3 MR. NGO: Yeah, we're asking for sale
4 information. We asked for cost information. We asked
5 for the technology where you can do some water savings
6 with the appliances. And I think there's a few more. I
7 don't have that thing -- let me see if I have those
8 slides over here?

9 Anyway, I don't have those slides with me today.
10 But we're asking for more information. We're asking for
11 information far more than just the sales figures.

12 Again, let me repeat, let me repeat why we want
13 to ask for all this information because what we really
14 want to do, we want to make sure that we provide some
15 kind of calculation for the cost effectiveness, not only
16 to make the decision for them to adopt or to approve the
17 standard, we want to make sure that we have that
18 information available to the public so they can
19 understand what we're doing, and why we do it.

20 And then not only that, we want to do the -- we
21 want to have -- we want to work on the regulation on the
22 standard that are workable, and that will bring the
23 benefit to the consumer, and will bring cost savings,
24 and all those.

25 I mean I don't just want to ask the information

1 myself just to mess around with it, no. This is all of
2 the necessary information of what we needed.

3 And again, let me repeat what I saw earlier, the
4 cost effectiveness is the one number that I really pay a
5 lot of attention. I think the most critical information
6 that we need to have to adopt or to develop a standard.

7 And then the cost effectiveness can be a
8 different meaning for different people.

9 But what I'm interested here is from the statute
10 requirement. That's why we got -- we asked for the
11 information and so far, you know, we have zero.

12 And the reason why I want to ask you about all
13 this information because we don't want to just sit here
14 and then just write some standard that may give you --
15 might give the manufacturer problems. We want to have
16 something workable for everybody and make sure everybody
17 benefit. It's a win/win business.

18 We don't want to just be coming out with
19 regulation and say, okay here we go, this one we're
20 going to do it this way and it's, therefore, be it.

21 No, we want to work in cooperation with you and
22 we want -- you know.

23 MR. RAWALPINDIWALA: Well, this is Shabbir,
24 again. I don't know why other people are not speaking
25 out, but that is why we are here, or that is why I'm

1 here on the WebEx to participate and assist you.

2 As you know, AB 715 was developed with the
3 cooperation and input from the manufacturers and that is
4 what we would like to do the same.

5 As far as the -- you keep talking about cost
6 effectiveness, I don't know what cost effectiveness, how
7 you calculate.

8 Perhaps California Energy Commission, I don't
9 know what data you need from us that will help you to
10 develop the cost information.

11 MR. NGO: Okay, I think I make myself clear.

12 I want to go next to the lifetime and duty
13 cycle, discussion on lifetime and duty cycle.

14 Information that we receive from IOU and NRD
15 indicate that the lifetime of the toilet was pretty much
16 25 plus year. And also, assume 12 years for commercial
17 and 25 years for residential toilets.

18 And information that we also have from IOU
19 provider, actually from a study in 2011 was daily flush
20 at 4.76. And another information we have it 4.92 and
21 that one from link at AR, in 2003 study, so they are
22 very close.

23 So what's the question that I would ask
24 everybody to look into is we're converting lifetime to
25 sale or installation of new toilet, new toilet used in

1 combination with the study data duty cycle for
2 calculating water saving.

3 In another work, lacking the data of sale
4 information from manufacturer and from sale information
5 we have to find a way to -- find a way to calculate the
6 water savings.

7 So, what I was thinking is if we can use the
8 combination of the duty cycle and the age of the toilet,
9 then we might be able to come up with some sort of water
10 savings for it.

11 And then other option would be should we use age
12 in the sale which is about 1.2 million unit per year.
13 And that information provided to us by NRDC.

14 My second question is since there are too
15 many -- not too many -- since there are very many old
16 toilets used what is the baseline water consumption
17 would be.

18 You know, a lot of the information I have the
19 toilet, old toilets are 25 plus year, at 3.5 gallons per
20 flush, and some of the ones that are older than that are
21 pretty much 6 gallons per flush.

22 And then I can look forward ahead and then I
23 say, okay, how will -- in order, first, to calculate the
24 water savings, so we got to know what the baseline is.
25 And my point is which baseline for water consumption

1 should we use?

2 And so, I'd like to pose those two questions and
3 then we'd like to ask your comment on those questions.
4 From the room?

5 MS. HAUENSTEIN: Hi, this is Heidi Hauenstein
6 from Energy Solutions, on behalf of the California IOUs.
7 I just wanted to point out that in our response to the
8 invitation to participate, on page 4 we talk about
9 product lifetime. And there's two different reports
10 that we reference. One is the Aquacraft study from 2011
11 that looked at water use in single-family homes, homes
12 in California.

13 And they found that 24 percent of all toilets
14 were flushing at 3.5 gallons or above, which can help
15 answer that second question of what should the baseline
16 water consumption be.

17 And then, similarly, we referenced a 2002 study
18 from the East Bay Utility District that looked at water
19 consumption of toilets in nonresidential buildings and
20 figure 1 presents the results from that report.

21 And overall we found that between 17 and 56
22 percent of the toilets in nonresidential buildings were
23 consuming more than 3.5 gallons per flush. Thank you.

24 MR. NGO: All right, thank you. Again, I saw
25 that one, but I'm not sure how to calculate for that.

1 That's why I want to ask the question. But I think I
2 need to talk with you a little bit more, later, and then
3 you can say how to calculate those.

4 MS. HAUENSTEIN: Okay.

5 MR. NGO: All right, thank you.

6 Okay, I'd like to open the comment to the public
7 on the WebEx. Any comment on this or a question.

8 MR. RAWALPINDIWALA: Yeah, this is Shabbir. I
9 have a question for you on question number one. What do
10 you mean by studied duty cycle?

11 MR. STRAIT: Would you like me to explain duty
12 cycle.

13 MR. NGO: Yeah.

14 MR. STRAIT: To explain the concept of duty
15 cycle, for appliances in general we look at how often an
16 appliance is used, like how many times in a day or how
17 many hours. So, for a toilet it would be how many
18 flushes would take place in a day, or a week, or a year,
19 or we could look at, for dual-flush toilets how often is
20 one flush versus the other flush used? It's to get kind
21 of an average or just a general picture of operation
22 that kind of be generalized.

23 MR. RAWALPINDIWALA: All right.

24 MR. NGO: Now, I found out where you asked the
25 question. Oh, you asked me what do I mean by the -- in

1 the question number one, the duty cycle?

2 MR. RAWALPINDIWALA: Yeah, and he just explained
3 it.

4 MR. NGO: Oh, okay. Yeah, those are the one
5 title that they use in the -- they use the duty cycle in
6 the graph in 2011, and the East Bay MUD in 2002. And
7 that's why I use the duty cycle. I mean, I got the duty
8 cycle from the two studies of that.

9 Does that answer your question?

10 MR. RAWALPINDIWALA: Yeah, yeah, thank you.

11 MR. SWATKOWSKI: Tuan, this is Len Swatkowski
12 from PMI.

13 MR. NGO: Hi Len.

14 MR. SWATKOWSKI: I work on rulemakings with
15 California and other states, and the Federal government
16 on appliances. I think I know what you're looking for.
17 There are technical support documents and economic
18 impact studies when looking at life use and life
19 expectancy of appliances when looking at energy
20 efficiency.

21 To my knowledge, that has not been done on water
22 products in any regulations that have been put forth,
23 which is why we had the trouble with impact
24 implementation in the early 90s because we found that it
25 did not meet consumer expectations.

1 These things have gone for over 20 years, now,
2 without having an economic impact study and I cannot
3 offer you any resolution to that because there are
4 certain restrictions that trade associations have for
5 putting together data like that.

6 Now, when you're looking at daily flushes, there
7 are people on the call right now that are part of the
8 Alliance for Water Efficiency and are looking to put
9 some of this data together with the studies that exist
10 out there. We're not there, yet.

11 The problem is you have confounders in
12 situations where you have a family of six living in a
13 house with one five-gallon-per-flush toilet and a family
14 of two living in a house with three 1.6 gallon toilets.
15 How do you average that into your study duty cycle.

16 So, you really have to look at what people are
17 using.

18 And we've been trying to grasp this information
19 out from the Aquacraft study and other studies to get a
20 real idea of what the actual baseline is. We do not
21 have this data, yet.

22 So, I wanted to offer that. You can't really --
23 the data you're looking for to assess plumbing products
24 has never been put together in the way you're looking to
25 do it, like electrical products have done in the past.

1 MR. NGO: Len, you speak my mind. It's a
2 problem.

3 Any other comments?

4 MR. SWATKOWSKI: Yeah, we've seen places like,
5 you know, California using Lawrence Berkeley Lab, for
6 instance, to put together a technical support document
7 and economic impact study, and doing it that way takes a
8 very long time and it's very, very costly.

9 MR. NGO: Okay. Any other people want to
10 comment on these two questions?

11 MS. HAUENSTEIN: This is Heidi Hauenstein again,
12 with Energy Solutions. I think I might not understand
13 question number one completely. Are you trying to get a
14 sense of how we should calculate the annual sales, if
15 you don't get that data from the manufacturers? And is
16 the question can we back out the annual sales based on
17 maybe population estimates, and how many toilets there
18 are per household or can you -- maybe try to explain
19 that question and --

20 MR. NGO: Okay, this is what I have in mind.
21 Thank you, Heidi. This is what I have in mind, when you
22 have a lifetime estimation, I guess from the two
23 studies, something like 25 plus year, and then you have
24 the -- and also you use the 12 years and 25 years for
25 commercial and residential toilet that gives you an

1 idea -- and then with the population it will give you an
2 idea of what the new installation's going to be.

3 And then plus, on top of that, with the daily
4 flush and the duty cycle, and then you'll be able to --
5 from those two information you would be able to convert
6 into your original data that's requested, what is the
7 number of installation. Okay.

8 And by doing that, again, I really -- I really
9 do not want to track the new -- I want to use some data
10 that are available and accurate, as accurate as it can
11 be. That is one option.

12 The second option is we could use the EPA data.
13 I haven't looked into the EPA information data carefully
14 to see how do they arrive at that number of 1.2 million
15 unit per year. And that one number provided by NRDC.

16 And so, you know, I will have to look into it.
17 I mean, you know, either way would be fine but, you
18 know, at least we know what it is.

19 MS. HAUENSTEIN: Thanks. So, I think that, if I
20 remember correctly, the EPA number is based on a
21 national average or national sales, and then they took a
22 percentage of that to get what the sales are in
23 California.

24 MR. NGO: That's what I thought.

25 MS. HAUENSTEIN: Yeah. And I haven't looked at

1 the study, you know, in the last couple of weeks, but if
2 I recall it's they look -- they used the methodology
3 based on population, not on actual sales data.

4 So, I guess a question for some of the
5 manufacturers on the line is would you feel comfortable
6 if the Energy Commission uses projections of population
7 and an estimate about the replacement rate based on the
8 lifetimes presented in this slide to back out what the
9 annual sales would be?

10 MR. STRAIT: Yeah, I -- this is Peter Strait
11 with the Energy Commission. Yes, that's part of what
12 we're asking is just a quick question of which approach
13 would be preferable or more acceptable to manufacturers?
14 Or, as was identified, if there's additional data that
15 is in the process of being generated that would be
16 superior to this, and we're just trying to get a feel of
17 the comfortability of this approach in kind of a basic
18 sense.

19 MS. HAUENSTEIN: I guess another option is to
20 look at projections of the new housing starts as a start
21 of, you know, how many sales there will be for new
22 construction. Have you thought of that?

23 MR. NGO: Well, I was thinking about using the
24 East Bay MUD study and then based on the East Bay MUD
25 study, with the population vetted, and then we are

1 projecting the number to the statewide.

2 But then, remember, 2002, 2001 was actually when
3 the building explosion, you know, happened.

4 MR. STRAIT: Before the crash.

5 MR. NGO: And so, yeah, before the crash, just
6 like before it crashed, and then the data may be over-
7 inflated.

8 So, I'm concerned over that. But, you know,
9 we'll find a way.

10 MS. HAUENSTEIN: Okay.

11 MR. NGO: You know, right now I think about it
12 and I'm comfortable with this number. I don't want
13 to -- whatever is easier to use.

14 MR. KELLER: This is John Keller, again, for MaP
15 Testing. We did a study in 2005, which I assume you
16 have in your possession, for the California Urban Water
17 Conservation Council that showed the inventory of
18 efficiency and non-efficient toilets in California, and
19 projected to the future. All that has to be done is for
20 that to be updated to give you data that was current to
21 the State of California.

22 MR. NGO: So, John, this is Tuan. So, you're
23 saying you have the data in 2005 -- I mean the study in
24 2005?

25 MR. KELLER: Yes, and it's published.

1 MR. NGO: And how hard is it to update it, John?

2 MR. KELLER: How did what?

3 MR. NGO: How hard is it to update it?

4 MR. KELLER: Well, I mean it's taking the data
5 for the last, what, 17 years and updating what exists in
6 the study by using building construction data, and
7 retrofit programs, as well as an estimate of sales into
8 non-retrofit --

9 MR. NGO: Can you e-mail the title of the 2005
10 study, whatever it is?

11 MR. KELLER: It's *The Potential Best Management*
12 *Practices Report on Toilets and Urinals*. It's on the
13 CWCC website. And I'll be happy to send it to you, if
14 that's easier.

15 MR. NGO: Yeah, please send it to me, I
16 appreciate that.

17 MR. KELLER: But it seems to me that the problem
18 is somewhat made more difficult just because of the
19 housing slump, and so forth, to try and get an estimate,
20 an accurate estimate, or reasonably accurate estimate of
21 the install base.

22 Because your last question says since there are
23 very many old toilets in use. Well, first you have to
24 establish what that means, what is "many very old?" And
25 I think you can start with the 2005 data and bring it

1 forward to 2013 and at least have an estimate that's
2 better than what's in the East Bay MUD report, if there
3 is even an estimate in there.

4 MR. NGO: Yeah, but if I do that with it, will
5 it under-estimate the cost saving?

6 MR. KELLER: Would it what?

7 MR. NGO: Will it under-estimate it? In other
8 words, the value from cost value savings will be lower.

9 MR. KELLER: I can't answer that. All I know is
10 you're trying to establish what exists today.

11 MR. NGO: Right.

12 MR. KELLER: Then you move forward from that.

13 MR. NGO: Okay. Well, that's an idea.

14 MR. KELLER: Okay.

15 MR. NGO: Thanks John.

16 MR. STRAIT: This is Peter Strait with just a
17 quick question. I've put in the chat box a link I was
18 able to find, with a quick Google search, to the
19 California Urban Water Conservation Council's best
20 management practices page. Is this where you were
21 talking about?

22 MR. KELLER: Well, let me look. If they've --
23 this is the page, but you would have to -- you would
24 have to -- well, no, it isn't the page, now that I look
25 at it.

1 MR. STRAIT: Oh, okay.

2 MR. KELLER: It's potential best management
3 practices. I'll send you the link, also, as well as the
4 document.

5 MR. STRAIT: All right, thank you very much.

6 MR. KELLER: Sure.

7 MR. NGO: Anybody else want to comment on these
8 two questions.

9 Okay, so let's go to the next. Okay, here we
10 are -- here what I -- I'm sorry.

11 MR. STRAIT: You know, I can grab a water from
12 upstairs, if you need it.

13 MR. NGO: Yeah, that's fine.

14 Here, what is potential issue that I kind of
15 thought it over and I want to put it up so to solicit
16 everybody comments.

17 Okay, for auto-flushes, is that the incorrect
18 information that they put in there or with better -- you
19 know, for the first problem is really I can't -- I would
20 say that I we have a lot of auto-flush toilet in our
21 agency. And we go in there and we just stand there, and
22 then all of the sudden it flood over and spray over on
23 everyone. And it's kind of really bad.

24 You know, and so I realize later what happened
25 was that the installation of that sensor was a little

1 bit off to the side. And then that's why I was thinking
2 about, okay, for the problem of auto-flush toilet in
3 urinal, would the correct installation or better
4 maintenance would help.

5 And then the one sensor that I really like and
6 it work best so far, and I can see, is the kind of unit
7 with the sensor facing the wall. In other words, what
8 you have to do is you kind of swipe your hand over and
9 then it work really well so far that I can see.

10 And then the problem with multiple flush needed
11 to flush -- to flush the toilet, I'm not sure what --
12 I'm not sure what can we do about that.

13 My first impression was if multiple flushes are
14 needed, and then it probably wouldn't pass the -- it
15 wouldn't pass the life from manufacturer because no
16 manufacturer want to put a bad product. So, I'm not
17 sure what we do about that one.

18 And then I want to say the single backup, that's
19 another topic.

20 Also, I would like to know if any -- if the
21 manufacturers have any customer feedback with the dual
22 flush system.

23 And then I don't see any data for cost of toilet
24 in the submission.

25 So, with those one, two, three, four, five issue

1 that we'd like to discuss with folks. So, any of you
2 have any comment to help me with this issue here?
3 Anybody in the room? Oh, thank you.

4 MS. HAUENSTEIN: This is Heidi from Energy
5 Solutions, again. I just wanted to address the drain
6 line issues. So, we are aware of this issue and we're
7 looking into it, and we intend to do further research to
8 understand this issue more completely.

9 I did speak with a representative from the San
10 Francisco Public Utilities Commission about the specific
11 experience in San Francisco, and they let me know that
12 they intend on submitting a letter to the Energy
13 Commission to explain their perspective on the reports
14 of drain line cloggages, or they think there's more
15 issues in San Francisco, actually.

16 So, if they haven't already submitted a letter,
17 they may do so shortly.

18 But I wanted to just relay some of the few
19 points in my conversation with the SFPUC and, of course,
20 their letter will be further clarification.

21 But the representative from SFPUC kind of
22 reiterated that many factors contribute to odor issues
23 in the San Francisco sewer, and one of those issues is
24 the system design. The sewer in San Francisco is a
25 combined system. San Francisco's the only city in

1 California that has a combined system. There are parts
2 of Old Sacramento that have a combined system. But
3 there are several issues about combined systems and how
4 they operate differently from separate systems that I
5 won't get into. But that's one factor to consider is
6 that San Francisco sewer system is not necessarily
7 representative of other sewage systems in California.

8 There's also an age factor that contributes to
9 odors. There's also just design characteristics like
10 odor issues may be more likely to happen in really long
11 lines that there's not a whole lot of elevation drop.

12 There's also -- so, there's no denying that
13 water from buildings has -- the amount of water used in
14 buildings has reduced over time. But there is no
15 evidence and the SFPUC has no evidence to back up the
16 assertion that low-flow toilets are the sole cause of
17 odor issues.

18 And in my conversation, the SFPUC reiterated
19 that some of the media coverage of the odor issues in
20 San Francisco, in 2011, were not backed up by data, or
21 any reports, or claims by the SFPUC.

22 So, I think that covers that issue and I don't
23 want to be -- I think that the letter that SFPUC will
24 submit will clarify some of these points.

25 MR. NGO: Oh, okay, so they will submit a letter

1 to us?

2 MS. HAUENSTEIN: They told me that they are
3 intending to submit a letter.

4 MR. NGO: Oh, okay, that's good.

5 MR. STRAIT: Simply for clarity, could you
6 explain what the difference is between a combined system
7 and a separate system? I'm assuming this a combined
8 storm water drains with other flows, but just so that
9 it's in the record.

10 MS. HAUENSTEIN: Yeah, so that's correct. So, a
11 combined system, the waste water from buildings and the
12 runoff from storms, storm water goes into one system.
13 In the separate systems they're different pipes.

14 MR. STRAIT: All right, thank you.

15 MS. HAUENSTEIN: Okay.

16 MR. NGO: I don't want to -- maybe I don't want
17 to dwell a lot on this issue but, you know, even if low-
18 flow appliance, low water flow appliances is not -- is
19 not the only reason to cause the water -- the sewer
20 backup, but it is a reason, right? It is one of the
21 contribution, but we don't know how significant it is.

22 MS. HAUENSTEIN: Right.

23 MR. NGO: And so, the potential problem is
24 there. So, that's what I'm saying. I didn't mean to,
25 you know, disagreement with you or anything, I mean it

1 just -- I mean I agree with you, I mean that's not what
2 it is.

3 MS. HAUENSTEIN: Yeah, I think that it's
4 undeniable that when the sewers were first being built
5 in a city like San Francisco, where the sewage system is
6 very old, water use from buildings was a lot higher.
7 And it's undeniable that water use from buildings has
8 gone down over time.

9 And in fact, at some point if you eliminate all
10 the water from buildings then you might run into a
11 problem. If you take all the water out a sewer system,
12 then the solids are not going to flow through the
13 system.

14 The question is there are a lot of merits to
15 water conservation and water efficiency, so our concerns
16 about reducing water use are warranted, I don't know.

17 The other question is if we look at water use in
18 toilets, if you go from a 1.6-gallon-per-flush toilet to
19 a 1.28-gallon-per-flush toilet, which is the Water Sense
20 standard, and you make an assumption that each person is
21 flushing the toilet about five times, that amounts in a
22 reduction per water use of about two gallons per person
23 per day.

24 And a lot of wastewater flushing systems are
25 running at a hundred or more gallons per person per day.

1 So, the incremental reduction is two gallons, which
2 might not lead to an immediate problem.

3 MR. NGO: Yeah, we know that the City of San
4 Francisco saved 20 million gallons of water. We also
5 know that this kind of problem have a higher problem to
6 happen with the combined system because of the diameter
7 of the sewer and it's basically in the summer, when the
8 flow is low. In the winter the storm water will flush
9 all those things away, no big deal.

10 But if the thing -- another thing -- another
11 thing that also, in the back of my mind always bother me
12 is that these kind of problems is not going to happen
13 overnight. It's an accumulation of day in and day out.

14 First, you have -- but over time, you know, you
15 see all of this scale and it's kind of like black, and
16 it's no flow.

17 And it's the same thing like that, it's happened
18 over time. And water saving, I'm all for it. It's just
19 that we have to do it in a responsible way where we save
20 from water and we're creating a lot of problem.

21 Another thing that worry me about the City of
22 San Francisco and what they're doing is that they are
23 trying to use hypochlorite to disinfect the system
24 because the odor in the sewer. I don't have a problem
25 with that. The only problem is somebody needs to look

1 at -- now, downstream of that treatment to make sure
2 that the water that they release into the Bay is not
3 going to affect the ecosystem in the Bay Area waterway.

4 So, all those things I will have to follow up
5 and question with the City of San Francisco, and that's
6 a problem.

7 But still, my question and concern about the
8 accumulation of this drain sewer backup, you know, over
9 the long period of time is still there, no answer to it
10 yet.

11 I wish there was a way to look at that and say,
12 okay this is how we do it.

13 Another way to do -- another way to handle this
14 is the question is if we have -- if we have this low
15 flow appliance, low water flow appliance to be
16 installed, in combination with higher from the sewer
17 facility will that take care of this problem? I don't
18 know. We have to look at the cost, also. There's a lot
19 of things involved.

20 So, but anyway --

21 MS. QUINN: This is Tracy Quinn with the Natural
22 Resources Defense Council. We've recently conducted
23 interviews with academics, and civil engineers, and
24 representatives from utilities across the country
25 specifically on this topic.

1 There was consensus among those experts that it
2 would take an extreme amount of water conservation to
3 have an impact, generally, on sewer collection systems
4 due to both the impacts of diurnal flow, as well as
5 infiltration and in-flow within the sewer systems.

6 You can look -- everyone pretty much agreed that
7 it would take greater than, you know, a 20 percent
8 reduction in water in order to really see any impact
9 there.

10 There's also a study that was done on that, that
11 is quite old, but also has the same conclusion.

12 And you can look back to historical droughts
13 when there was reduced water use and, therefore, sewer
14 discharge to see what the impacts were there. And this
15 hasn't historically been an issue and we don't foresee
16 it to be an issue.

17 And as far as the potential clogging within the
18 building or, you know, in the drain lines leading to the
19 public sewer system there has recently been a study
20 published on that, that I believe was submitted to the
21 California Energy Commission. And if not, I can see if
22 I can get that to you. That's all.

23 MR. NGO: You know, by the way, does anybody
24 know what the required gradient for the --

25 MS. QUINN: There's a minimum of two feet per

1 second, I think. I believe the design is based on a
2 velocity of two feet per second. It's been a while
3 since I did sewer design, but it's based on --

4 MR. NGO: You know, if you find that information
5 can you send it to me?

6 MS. QUINN: Uh-hum.

7 MR. NGO: Like if I have some conflicting
8 information, anyway.

9 MS. QUINN: Yeah.

10 MR. NGO: Somebody told me that was like, I
11 mean, so every three feet. But then he couldn't tell me
12 where he see it and that didn't help.

13 MS. QUINN: I can get you that information.

14 MR. NGO: Yeah, thank you.

15 Okay, is there any -- okay, is there anybody
16 else in the room want to comment on this issue?

17 How about are you having -- have you got any
18 comment on any of the other issue besides the problem of
19 the sewer backup? No.

20 Anyway, I'm going to open the line to the
21 persons on the phone.

22 MR. KELLER: Yes, this is John Keller. I wanted
23 to again speak to the issue of sewers and drains.

24 MR. NGO: Okay, sure, please.

25 MR. KELLER: I have to disagree with Tracy Quinn

1 a bit. That the experiences in Australia that have
2 occurred and began occurring with the drought and the
3 exceptional water conservation activities that took
4 place there clearly was an issue that affected sewers,
5 not just building drains, but sewers because of gray
6 water that followed from the drain system for treatment
7 and reuse.

8 So, this does happen. It has happened. And as
9 long as the industry and commercial ventures are
10 reducing the water consumption of their systems, and
11 appliances, and equipment and they reach that 20 percent
12 that Ms. Quinn is talking about, and I think it will
13 happen sooner, rather than later. I can't give you a
14 year estimate or anything like that, but it is an issue
15 in the sewers and it's been proven to be an issue
16 elsewhere.

17 So, I don't think it should be ignored at all.

18 MR. NGO: John, can I ask you a question? Do
19 you agree with me that the problem -- the issue of the
20 problem not only with the combined system where they are
21 using bigger draining pipe? Or they happen everywhere
22 or anywhere?

23 MR. KELLER: I'm just speaking, not to a
24 combined system, but to a normal system that separates
25 sanitary waste from storms -- the storm drain system.

1 MR. NGO: Okay.

2 MR. KELLER: And other than that I can't
3 comment. But I will say that the wastewater utilities
4 in Australia are spending mega millions of dollars
5 cleaning out sewer lines now that they didn't have to do
6 20 years ago.

7 So, there's money to be spent, it's an economic
8 issue. And if you're going to consider it, it's not a
9 simple study.

10 MR. NGO: Maybe people should eat more salad.

11 (Laughter)

12 MR. NGO: Okay, I get no comment -- one comment
13 from the room.

14 MR. FERNSTROM: This is Gary Fernstrom
15 representing PG&E.

16 We, the investor-owned utility advocates, had a
17 discussion with Heidi and Energy Solutions, along with
18 Charlie Stevens, and some water wastewater experts in
19 the Pacific Northwest last week on the issue of adequate
20 flow in the sewer system.

21 It convinced me that, you know, this is indeed a
22 significant issue and probably the most important one
23 facing all of us in this rulemaking.

24 There is no question that, as Heidi said, the
25 total flow in sewer systems is reducing over time as a

1 consequence of conservation. And this has the
2 wastewater treatment managers worried about how they're
3 going to deal with it, where it's going, where it's
4 going to end up.

5 However, I think we need to look in this
6 rulemaking about the incremental effect that the
7 measures we're proposing are going to have on change in
8 overall flow in the sewer system.

9 I believe when we do that we'll find that the
10 incremental effect is small and the larger issue of
11 where we're going in general is beyond the scope or not
12 important with respect to this single small step.

13 So, I'd just like to suggest we view the whole
14 issue in the context of its marginal or incremental
15 effect, rather than where we're going in general.

16 MR. KELLER: This is John Keller, again. I
17 would agree, but that's exactly why I don't think this
18 belongs in the discussion of toilets and urinals. It's
19 an overall overarching situation that needs to be
20 discussed in the context of water use reduction,
21 generally

22 MR. NGO: John, I don't understand your comment,
23 can you repeat to me again?

24 MR. KELLER: Well, to put this in the category
25 of toilets and urinals, which is what we're talking

1 about in this two hours, seems like a stretch because if
2 there is an issue it's not being caused or will be
3 caused solely by toilets. And, therefore, it's a larger
4 issue that ought to be discussed in the context of all
5 water efficiency, and all standards that CEC is
6 considering and proposing.

7 MR. NGO: That's fair enough. Okay, that's --

8 MR. KELLER: Thank you. Perhaps whatever you do
9 with clothes washers might have a bigger impact on sewer
10 flow than toilets.

11 MR. NGO: Thank you. Anyway, does anybody have
12 any comment on any of the other potential issues?

13 MR. SWATKOWSKI: Tuan, this is Len Swatkowski,
14 PMI.

15 MR. NGO: Hi Len.

16 MR. SWATKOWSKI: I just wanted to point out that
17 the top couple of notes you have there, we've written
18 some magazine articles, we had a magazine article in
19 *Maintenance Solutions* that went into the issue of
20 maintaining and actually properly installing auto-flush
21 urinals and water faucets and it has a huge impact on
22 how these things work.

23 If they're put in correctly and maintained
24 correctly, it's just like gas mileage on your car. If
25 you don't maintain it right, you run a lot more fuel.

1 So, maintenance on products is critical to
2 having them operate correctly and operate efficiently.
3 Yeah, to eliminate flushes and that, they have to be
4 installed correctly and maintained.

5 MR. NGO: So, Len, can I ask you this question;
6 thinking further ahead if we have a standard, and I'm
7 saying if, if we have a standard should we make this
8 installation manual or installation direction, and
9 maintenance requirement be included with the package or
10 be labeled somehow?

11 MR. SWATKOWSKI: You know, normally in codes you
12 don't put any maintenance type of language in. But for
13 your regulations I would just note that the product
14 should be maintained in accordance with the
15 manufacturer's directions and that's how you get it to
16 work the way it's supposed.

17 MR. NGO: Okay. Well, that's fair enough, yeah.
18 And then the installation instruction -- I assume that
19 is included with -- will be included with the hardware.

20 MR. SWATKOWSKI: Yes, installed and maintained
21 in accordance with the manufacturer's installation and
22 maintenance instructions. That goes for any product
23 that's installed anywhere, of any kind.

24 MR. NGO: Thank you.

25 MR. STRAIT: This is Peter Strait. You

1 mentioned a magazine article. Would you be able to e-
2 mail us a reference that we could use to cite that
3 article?

4 MR. SWATKOWSKI: I can send you that article, no
5 problem, or a link to it anyway. Should I just send
6 that to Tuan?

7 MR. NGO: Yes, thank you Len. I appreciate
8 receiving the information.

9 By the way, I'd like to introduce to you -- I
10 forgot about it -- Peter will be the one who help me
11 with the project when I'm in trouble, when I'm in -- so,
12 he's my like project conspirator, or something.

13 MR. STRAIT: Today, I'm just the guy running the
14 WebEx.

15 But anyway, we have a comment in the room here.

16 MR. FERNSTROM: This is Gary from PG&E, again.
17 Excuse me, I'd like to conclude my comments by saying
18 that the industry has done a good job of making us aware
19 of the wastewater issue, which at least I was not
20 previously aware of, and will keep it in mind
21 strategically, as we continue to pursue water and
22 wastewater-related measures. So, thanks to the industry
23 for bringing that up.

24 MR. NGO: Anybody else have any other comment on
25 any of these questions or the issue here? I assume no.

1 Anything else that we should cover in this part
2 of the urinals proposing, maybe? I guess not.

3 Okay, well, what next? What we are doing --
4 what we will do is we will start, we'll prepare a
5 proposal template for the request for proposal and we
6 plan to issue that template and the guidance probably by
7 June 10th, and we're expecting to see the request for
8 proposal by July 25th of 2013.

9 In the meantime, if anybody want to submit any
10 data or comment on this issue, on these items, please do
11 so. We welcome more information and more data coming
12 in, that will help us to develop better standards.

13 Also, what I note is also the Commission staff
14 is also available to discuss questions or concerns at
15 any time during the proceeding of the standard.

16 Okay, so where are we on the public
17 participation in the rulemaking process for this toilet
18 and urinal?

19 Where we are now is you see where the yellow --
20 I'm sorry, the green arrow. The green arrow pointing to
21 be, so the request for proposal from stakeholder that's
22 the next step, that will be July 25th. And then we will
23 analyze all the proposal and then we'll go forward with
24 the proposed standard.

25 With that anybody have any comment on the public

1 participation diagram there?

2 Okay, and the last slide of the toilet and
3 urinal is my e-mail information, my telephone number and
4 the docket for comments.

5 With that I don't, I'm not sure if anybody have
6 any other comment or anything else, so we --

7 MR. STRAIT: Let me unmute the phone lines here.
8 So, if there are any final comments or anything else
9 people would like to know, or any questions anyone has,
10 then the lines are open.

11 MR. RAWALPINDIWALA: This is Shabbir from Kohler
12 Company. Can you be a little bit more specific as to
13 what kind of information you are looking for from us,
14 other than what we had previously supplied to you or,
15 rather, had given you the direction to where to look for
16 it?

17 MR. STRAIT: If you'd like, I can read the
18 questions that were in the March presentation that we
19 gave, that had a list of questions. Some that applied
20 to all our products and some that applied to toilets and
21 urinals, specifically. But, simply, you can download
22 that from our website, if you'd like, and take a closer
23 look as well.

24 MR. RAWALPINDIWALA: All right. So, let me ask
25 you a follow-up question is to -- from the March follow

1 up we had said that if California Energy Commission is
2 looking for a new consumption rate and flow rates that
3 perhaps they should look to Title 24, to the California
4 AB 715, and also to the California Green Code.

5 Was that not sufficient enough?

6 MR. SINGH: Hello, this Harinder Singh. Let me
7 explain to you that we are going to be issuing an
8 information proposal template and that will have the
9 information we are requesting in the proposal format.
10 So, please, when we issue that take a look at that,
11 that's what we are looking for from the stakeholders in
12 the proposal format. All the information fields that we
13 need and some of the calculations we need for analysis
14 will be there, so some formulas and things like that.

15 So, our proposal information template will have
16 some guidance on what you're asking for, further
17 guidance. Thank you.

18 MR. NGO: Thank you, Harinder.

19 MR. RAWALPINDIWALA: I don't think I got my
20 answer. Is that the information that we have referred
21 you to, is that not satisfactory?

22 MR. SINGH: We look at it because we have
23 received that. Thank you very much for the information
24 and, like I said, that's part of the information. But
25 for us to develop a staff report or a proposal we need a

1 lot more information.

2 So, we looked at it, what you have provided us,
3 and we will include that if the information is relevant
4 into the -- when we develop the staff report and the
5 proposed standard. So, we looked at it, but we also are
6 going to issue the proposal template for complete
7 information so that we can develop standards and have
8 some analysis, staff report for the stakeholders to
9 discuss with us.

10 MR. BERTRAND: This is John Bertrand from Moen,
11 Incorporate. Maybe just a basic question, what is your
12 definition of a standard? Maybe that's where we're
13 having a disconnect from a manufacturer's stand point.

14 The California Plumbing Code and CAL Green Code
15 contain references to plumbing standards, which we
16 recognize as a certain type of document.

17 So, what is your view or definition of a
18 standard?

19 MR. STRAIT: I've got this one. Very quickly,
20 when we talk about a standard, basically anything that
21 we require would be called X standard. So, when we say
22 a certain test procedure must be followed strictly
23 speaking that's a test standard.

24 There's also two broad categories of
25 requirements, where we can either require a design

1 standard or a performance standard.

2 A design standard would be something that says
3 you will incorporate X feature or you will not
4 incorporate Y feature, or it might be something as
5 simple as saying you will include printed instructions
6 with every device that you sell.

7 A performance standard would be an efficiency
8 metric, such as an energy factor or a water factor, or
9 it could be a maximum energy use or water use limit.

10 So, when we talk about standards it is broader
11 than just a 1.28 or 1.67 gallons per flush. It's
12 literally anything that we might put into the
13 regulations.

14 MR. BERTRAND: Okay. Yeah, when we talk about
15 standards -- again, John Bertrand from Moen, when we
16 talk about standards it's a minimum set of performance
17 requirements embodied in a document and that document
18 ranges from, you know, 10 pages to maybe 100 pages long,
19 published by various standard-developing organizations.

20 And again, the California Plumbing Code is
21 probably 20 pages of reference standards in there that
22 we, as industry, you know, that's what we term as
23 standard.

24 And I understand, now, that your definition of
25 standard is broader than that and encompasses different

1 things than what we're used to.

2 I think as part of where we're having a
3 disconnect is what -- you know, aside from what the
4 California Plumbing Code and CAL Green already mandate
5 for the State of California, you know, what other things
6 are you looking to achieve, you know, in addition to
7 those?

8 We already, as manufacturers, comply with the
9 standards in there in order to have our products
10 installed within the State of California.

11 So, I'm a little confused with what you're
12 looking for and this is kind of on top of what Shabbir
13 was asking, what are you looking for in addition from
14 us, because we already comply with the standards, as we
15 see them, that are mandated in the State of California.

16 MR. SINGH: Thank you very much for your
17 comment. This is Harinder Singh, again.

18 One of the things I mentioned here, we're going
19 to be issuing the proposal template that will -- you
20 know, that will have the fields, the information that we
21 are looking for to develop the standards. And we may --
22 you know, if you need to have answers on the standard, I
23 think you can always call us and contact us, we can set
24 up a separate meeting to discuss with you. And we can
25 explain to you. I think that's the better way to do it.

1 And Tuan's contact number is there, so please
2 give him a call, we'll set up a meeting and in person,
3 or on the phone, and we can answer the questions there
4 for you. Thank you.

5 MS. HAUENSTEIN: this is Heidi from Energy
6 Solutions, again. I just wanted to clarify that the
7 standards that are outlined in the California Plumbing
8 Code and in CAL Green both appear in the Building Code,
9 which applies to new construction and certain types of
10 retrofits. And the enforcement mechanism is linked to
11 the installation of the product.

12 What we're looking at here is Title 20
13 standards, which are appliance standards, and they apply
14 to all products sold in California. So, there's a
15 little bit of a difference there in that the standards
16 for Title 20 are for sales and the standards that are in
17 Title 24 which is, again, the Plumbing Code and CAL
18 Green, apply to buildings.

19 MR. BERTRAND: Hi, this is John Bertrand from
20 Moen, Incorporated, again. And we understand that part.
21 And our hope is that there isn't developed a different
22 set of requirements from what is in the Plumbing Code,
23 Building Code, CAL Green, that the CEC doesn't develop
24 something different because -- so products have to be
25 reconfigured, you know, for one agency versus another.

1 MR. SINGH: Hi, this Harinder Singh again.
2 Please submit your comments and questions and if you
3 need further discussion, we can set up a meeting. And,
4 you know, we'll look at it, what you're saying. So,
5 your comments are also going to be captured in the
6 transcripts. And if you have further comments, or
7 information, or you want to have a discussion, we can do
8 that.

9 Because, you know, we have a limited time at the
10 workshop. So, we are open, always, to discuss these
11 issues, so any questions you have we are happy to
12 discuss with you.

13 MR. NGO: Okay, any more comments? Going once,
14 going twice. Well, thank you everybody for
15 participating in this lively discussion of toilet and
16 urinals.

17 The next one will be --

18 MR. SINGH: Yeah, we'll take a break.

19 MR. NGO: We'll take a little break and then at
20 about 11:10 --

21 MR. SINGH: Yes.

22 MR. NGO: -- then we will start the next item,
23 which is faucets.

24 Well, thank you very much for participating and
25 I really appreciate. Again, I cannot say enough

1 important about the data and response, and cooperation
2 from the manufacturer in this process. So, please think
3 it over and then we'll look at it.

4 Well, thank you, everybody, for coming and we'll
5 see you in a little bit.

6 (Off the record)

7 MR. NGO: So, we'd like to convene the workshop.
8 And welcome back everybody in the room and the persons
9 on the web.

10 I'm going to go ahead and start the second item
11 on the agenda, with the faucets.

12 Too, maybe I should mention that for the people
13 that are participating in the phone or using the
14 computer, when you're not speaking please hit the mute
15 button and that way when we clear the line we didn't get
16 interference with the voice and that way everybody can
17 hear you clearly.

18 And then before you comment, please tell us your
19 name and organization, just for the recording purpose.

20 Okay, we're going to the second part in the
21 agenda with the faucet. Is there anybody that is not in
22 the audience in the first session, in the first item on
23 toilets and urinal?

24 Can you clear the mute?

25 MR. STRAIT: Hold on.

1 MR. NGO: For the people on the web, is there
2 anybody just get participate and not in the previous
3 item, toilet and urinals?

4 I guess not. So, okay, that way I can go ahead
5 and process all the way to the part that we want to talk
6 about, without going through some of the -- some of the
7 information that is repeated.

8 Anyway, we issued a ITP, we asked for
9 information and data regarding data for us to be able to
10 work on those standards.

11 And we received response from various
12 organizations. We received favorable response to go
13 forward with standards from ACEEE, ASAP, CFA, National
14 Grid, and Northeast Energy Efficient Partnership. We
15 also received comments and data submitted to us by IOU,
16 H2Options, Incorporated, and National Resources Defense
17 Council. Thank you.

18 And then I also provide at the bottom of the
19 slide, there's a link to the document that was submitted
20 in relation to this item for faucet and, you know, you
21 can click over there and find the document that I'm
22 talking about today.

23 Okay, for the response detail, we received
24 information for product definition scope adequately,
25 source tech data, we got those. Standards with new and

1 existing standards, we got them.

2 Product lifetime and duty cycle again is -- we
3 receive it, but I'd like to have -- I want to have a
4 different, a separate slide later that we can talk about
5 it.

6 Development training nothing, it's not clear.
7 Nada, nothing, but it's not clear, so we'll talk about
8 it a little later.

9 Consumer acceptance so far no issues with
10 consumer acceptance.

11 Energy-saving technology and feature pretty much
12 all exist in technology, so I suggest we're okay with
13 those.

14 Incremental cost, what we've seen so far is no
15 different between regular faucet -- I mean the low-flow
16 toilet -- low-flow faucet and the regular faucet.

17 Comparing it with existing plumbing system,
18 again, it's already covered in the previous session.

19 And small business affected by the potential
20 proposed standard, we're not clear on that yet. So far
21 we get no response.

22 Okay, here we go to the -- we want to go a
23 little bit more into the scope of the faucet that we
24 are -- that we think we want to go develop standard for.

25 What I received so far was that the standard

1 development should cover all lavatory faucet and
2 accessories.

3 My question is kitchen faucet, do we want to --
4 does it deserve a separate -- or again something,
5 somehow, and does it differ from lavatory faucet.

6 And then faucets used in a medical facility, the
7 one I have in mind was for the doctor that scrub his
8 hand before they go into the surgery room or something.

9 And then faucet used in emergency washing
10 station. For example, the eye wash, and the hand wash
11 in the shower station.

12 Faucets used in rest rooms.

13 And then another thing, I kind of think, kind of
14 go over the place here and say, so we use at faucet
15 using manufacturing plant or processing life. I'm
16 talking about a fish or poultry processing plant. And
17 then on top of that, what about the faucet, are they in
18 the same category? Probably not, but I just want to
19 throw the question out there.

20 And then any other faucets that we should give a
21 special consideration to the standard.

22 With that, I'd like to open the -- or ask for
23 comment from the room. Anybody have any comment on any
24 of these questions here?

25 No. How about the peoples on the web? Anybody?

1 MR. SWATKOWSKI: Yes, Tuan, this is Len. Can
2 you hear me?

3 MR. NGO: Yes, I hear you. Thank you.

4 MR. SWATKOWSKI: Len from PMI.

5 Yeah, there's a significant difference between a
6 kitchen faucet and a lavatory faucet, where kitchen
7 faucets are used to fill pots and fill sinks. Don't
8 really have any impact on what savings you would get
9 because it still takes the same amount of water to fill
10 a pot or fill the sink.

11 In the lavatory there are requirements for
12 lavatories in residences and, as you said, in
13 restaurants and commercial settings.

14 The biggest difference is in commercial settings
15 you have a .5 gallon-per-minute or a .25 gallon-per-
16 cycle limitation for faucets in restaurants because
17 people are specifically just using those for washing
18 hands in the lavatory, in the restaurant or commercial
19 setting.

20 And a lavatory in a residential setting is going
21 to have -- be exposed to shaving cream, toothpaste,
22 different kinds of cosmetics, a lot of different
23 materials that you don't want to have built up in the
24 sink at all to cause fogging at all.

25 So, there's a difference in forays between

1 residential and commercial for that reason, alone.

2 And as far as medical or emergency stations,
3 they're left up to the professionals that need to
4 provide enough water to clean a doctor's hands until --
5 you know, as sterile as possible. In emergency
6 stations, when you have a chemical or a fire, or
7 something, you need to have enough water, determined by
8 the plumbing engineer designing those stations to be
9 able to take care of the emergencies, depending on where
10 those emergency stations are.

11 And as far as bathtub faucets, it's the same
12 thing, we're filling the tub. So, there's no limitation
13 on filling the tub because you're still going to use the
14 same amount of water.

15 MR. NGO: Okay, let me repeat what you've just
16 said. So, kitchen faucet, faucet used in medical
17 facility, emergency washing stations and bathtubs should
18 be excluded from the scope of this standard.

19 MR. SWATKOWSKI: Well, I think the kitchen
20 faucets are already covered by EPAC right now at 2.2
21 gallons per minute for a flow rate. But any further
22 reduction doesn't save you anything because you're still
23 filling the sink or filling a pot.

24 MR. NGO: Okay, that's what I thought.

25 What about the faucet used in manufacturing or

1 processing, is there any difference there?

2 MR. SWATKOWSKI: Are you talking about cleaning
3 food products in a food processing plant. I'm not
4 familiar with that so I can't speak to that.

5 MR. NGO: Okay. Yeah, my concern was, okay, if
6 we have faucet that restrict flow to a certain point and
7 the sanitary -- the sanitary issue will -- because you
8 need that much water to -- or you need that long of
9 washing to be able to achieve that sanitary for your
10 hands or whatever. So, I just want to make sure right
11 from the beginning we have the one that requires special
12 attention, then we should have special attention to
13 them. That's the whole idea.

14 Is there anybody have any questions of any other
15 kind of faucet that should we give any special
16 consideration?

17 MR. FERNSTROM: So, Tuan, it's scary from PG&E.
18 Maybe I'm badly behaved, but I have a little different
19 perspective on the kitchen faucet. I rinse my dishes
20 before I put them in the dishwasher and unlike filling a
21 pot or filling the sink, I leave the water running while
22 I'm rinsing.

23 MR. SWATKOWSKI: Oh, no.

24 MR. FERNSTROM: I'm so sorry to have to confess
25 that in front of this audience. But, you know, the flow

1 rate does make a difference there. And I'll bet there
2 are other people that are perhaps as badly behaved as I
3 am.

4 So, I think maybe kitchen faucets should be
5 considered separately, but I don't know that regulation
6 wouldn't result in additional savings on account of the
7 fraction of the people that are bad like I am.

8 MR. NGO: Yeah, I was thinking about the same
9 thing pretty much. My thought on the kitchen faucet was
10 that we will have it included in the kitchen, but we
11 gave them a different standard because, you know, my own
12 personal thing I like to wash my hands where I do
13 cooking, and I like a lot of water just to make sure
14 that I clean my hand properly in a timely manner. I
15 mean, I don't want to stand there, you know, with like
16 half a gallon and then just stand there for an hour
17 cleaning. So, I mean I'm exaggerating.

18 But kitchen faucet, you know, we go ahead and
19 include it, but we will give them a little different --
20 we consider giving them a different standard.

21 And then, again, faucet used in medical facility
22 and emergency washing station, I agree with Len, maybe
23 we should exclude them from our standard and then leave
24 it to the professional to make sure that they do it
25 correctly.

1 And I'm not sure about the one in the
2 restaurant, though. We have law that requires worker to
3 wash their hand before they prepare food or selling
4 food. And I know, I'm saying that their time is a
5 concern and we don't want to just have a faucet that are
6 too low flow that wouldn't give them enough of water to
7 maintain the sanitary condition.

8 So, those are my thoughts. You know, I'm
9 putting the question up here to ask for everybody
10 comment to see how do we -- what we do with it.

11 Heidi, a comment?

12 MS. HAUENSTEIN: Yeah, Heidi with Energy
13 Solutions.

14 MR. NGO: Oh, Heidi, can you sit a little closer
15 to the --

16 MS. HAUENSTEIN: Oh, sure.

17 MR. NGO: -- to the microphone?

18 MS. HAUENSTEIN: Okay.

19 MR. NGO: People complained that they couldn't
20 hear you.

21 MS. HAUENSTEIN: Oh. I don't know if you want
22 to hear me. Okay.

23 (Laughter)

24 MR. NGO: I want to hear you, come on.

25 MS. HAUENSTEIN: Okay. So, I know that the

1 objective of this meeting is not to discuss specific
2 standards --

3 MR. NGO: Right.

4 MS. HAUENSTEIN: -- but I just did want to point
5 out that CAL Green does have a different standard for
6 kitchen faucets and that standard is the maximum flow
7 rate of 1.8 gallons per minute at 60 PSI as the default,
8 and it allows a temporary increase in the flow rate to
9 2.2 gallons per minute.

10 So, someone could increase the flow rate if they
11 wanted to fill a pot. So, that could be something to
12 consider.

13 MR. NGO: Yeah, I think I saw that part. Thank
14 you.

15 But how do they -- well, how do they
16 temporarily, is there two types of switch or something?
17 Do you know?

18 MS. HAUENSTEIN: Yeah, I'm not familiar with the
19 specific design. Maybe some of the other manufacturers
20 on the line can answer that question, so I'm not sure.

21 MR. NGO: Yeah, I mean I saw that one and I'm
22 very confused about how you want to do that.

23 (Musical interruption)

24 MR. NGO: Thank you for the music.

25 MR. STRAIT: I'm going to put everyone on mute

1 and then I'm going to take everyone off of mute really
2 quick here, and it will take me about a minute to figure
3 out which phone is producing that sound, so just bear
4 with me for a second.

5 Just a second, just a second.

6 (Musical interruption)

7 MR. STRAIT: All right, I think we've resolved
8 that.

9 There was a question or a comment somewhere in
10 the room.

11 MR. NGO: Tracy?

12 MS. QUINN: I can't speak for all products, but
13 I have seen at least one kitchen faucet which you can
14 manually adjust the flow rate, so you'll have two or
15 three options. And you can go up higher to fill pots
16 and lower for hand washing and --

17 MR. NGO: Oh, you mean like the one like they
18 have the one in the front with the little controller
19 thing and you can switch to either side? Is that it?

20 MS. QUINN: I can't recall the specific design
21 feature but I know you can manually change it.

22 MR. NGO: Okay, thank you very much.

23 MR. BERTRAND: Tuan?

24 MR. NGO: Yes.

25 MR. BERTRAND: Tuan, this is John Bertrand from

1 Moen, Incorporated.

2 MR. NGO: Yeah, John.

3 MR. BERTRAND: As far as that question goes,
4 yeah, the specific product would have to be -- would
5 have that feature included, and not all products have
6 that, so it would have to have some type of high flow
7 rate mode and alternate water path, you know,
8 incorporated into the faucet design.

9 MR. NGO: Okay.

10 MR. BERTRAND: And, additionally, I have a
11 question about your first sentence there, it says,
12 "Lavatory faucets or accessory." What is an accessory?
13 What is your meaning there?

14 MR. NGO: Oh, I'm sorry, let me explain this.
15 The faucet is the device, is like the one that connect
16 to the pipe directly. And then the accessory could be
17 the one like the tap, or the aerator, or the flow
18 restrictor. That's what I can explain.

19 MR. BERTRAND: Okay. One other question --

20 MR. NGO: I mean she want to answer your
21 question right here, so Heidi, please.

22 MS. HAUENSTEIN: Yeah, I have just one more
23 comment on that. So, right now Title 24 -- or sorry,
24 Title 20 defines an accessory as an aerator. And one
25 thing that the Energy Commission might consider is

1 expanding that definition to include laminar, flow
2 devices, and other restricting devices, not just
3 aerators.

4 MR. NGO: Thank you.

5 MR. BERTRAND: Okay, actually, that's consistent
6 with our standards that we use.

7 MR. NGO: Oh.

8 MR. BERTRAND: One other comment about the
9 bathtub faucets, those actually have a minimum flow rate
10 requirement to them because in the interest of energy
11 conservation you want the tub to fill as fast as
12 possible so that water doesn't cool while you're waiting
13 for it to fill.

14 MR. NGO: So, would that be a separate item that
15 deserve special consideration, Len?

16 MR. SWATKOWSKI: Yeah, let me for a moment --

17 MR. BERTRAND: Go ahead.

18 MR. SWATKOWSKI: Yeah, you'd want bath faucets
19 separate from a lavatory or a kitchen faucet.

20 MR. NGO: Okay.

21 MR. SWATKOWSKI: Because it has a minimum flow
22 rate as opposed to a maximum flow rate.

23 MR. NGO: Thank you.

24 MR. SWATKOWSKI: And that's in 1801, isn't it,
25 John?

1 MR. BERTRAND: Correct.

2 MR. SWATKOWSKI: So, if you refer to the
3 standard, the ASME A112.18.1 --

4 MR. NGO: Oh, who's speaking?

5 MR. SWATKOWSKI: This is Len from PMI.

6 MR. NGO: Okay.

7 MR. SWATKOWSKI: I sent you a list of standards
8 from both the International Plumbing Code and the
9 Uniform Plumbing Code that's quite extensive. But some
10 of the major codes would be the ASME A112.18.1 and 19.2,
11 but there are a lot of other codes or standards, as
12 well, that reference performance requirements, such as
13 the one that Mr. Bertrand just quoted.

14 MR. NGO: Yeah, I received that list and thanks.

15 MR. RAWALPINDIWALA: This is Shabbir from Kohler
16 Company.

17 MR. NGO: Yes.

18 MR. RAWALPINDIWALA: When you were talking about
19 your title standards should cover all lavatory faucets
20 are you implying that whatever flow rate that you come
21 up with for lavatory faucets that that should apply to
22 all the bullets that you are following it, or what?

23 MR. NGO: No, no, no.

24 MR. RAWALPINDIWALA: Because why are you saying
25 that --

1 MR. NGO: Let me clarify this. The information
2 that we received so far would include all the lavatory
3 faucet and accessories. However, there was a few other
4 things that in my understanding that might deserve a
5 different consideration or a separate consideration, and
6 should be excluded completely from lavatory faucet
7 standards. And those are the one item -- those are the
8 items I can think of. And that's why I put up in the
9 question of should we consider this or should we -- what
10 should we do with it. That's what I mean.

11 MR. RAWALPINDIWALA: Okay, this is Shabbir from
12 Kohler Company. I think what we are saying is that
13 kitchen faucets and bathtub faucets should be excluded.
14 It should remain what the flow rates are in the
15 standard, meaning the ASME standard.

16 MR. NGO: Okay. Now, Shabbir, why you are there
17 and you mention that? This kind of remind me that I
18 should -- maybe I should say a little bit more about
19 what do we want here when we develop standards.

20 Perhaps I didn't make myself really clear in the
21 very first session. But what we want to do here, we
22 want to develop standards that should make -- not
23 penalize manufacturers in any way. What we want to do,
24 we want to make standards so that make life of
25 manufacturers a little easier.

1 We want to develop standard that's -- to make
2 sure that we have data from your -- from the
3 manufacturer so that we make sure that the standard
4 doesn't go against what you have or go against or
5 provide some roadblock to what you already develop that
6 meeting standard.

7 In other words, we want to have it consistent.
8 If your standard already -- I mean, if your equipment
9 that you are selling already meet the standard and
10 already do whatever is necessary, and you already meet
11 the standard somewhere, and as long as those standards
12 match the goal of what we want to do here in this
13 standard that we are going to develop, then that's good.

14 And that's why we need, you know, manufacturers
15 to provide the good data to make sure that we don't do
16 that, we don't make a mistake into getting some kind of
17 standard that's against the manufacturer.

18 So, I'm not sure in so many words I can try to
19 say that. I mean, so that's why we need the cooperation
20 from manufacturers to make sure that we get that goal.

21 And so, you just mentioned the part about
22 kitchen faucets and whatever, and that's why -- that's
23 why if you provide us with comment and data, whatever,
24 to say kitchen faucets should be different, in the
25 docket, then we will consider that way.

1 I mean right now we don't have anything from
2 manufacturer and say anything about kitchen faucet, or
3 bathtub faucet, or whatever it is. So, it's hard for me
4 to just say anything else.

5 Am I clear in making this -- I'm not sure I can
6 make my message a little clearer.

7 MS. HAUENSTEIN: This is Heidi. Maybe I can
8 just ask a clarifying question. So, right now Title 20
9 covers kitchen faucets, lavatory faucets, metering
10 faucets and replacement aerators.

11 For the scope of this rulemaking are you looking
12 at those same products, just those kitchen, lavatory,
13 metering faucets and replacement aerators? Or are
14 you -- you also have bathtub faucets up here, and like
15 emergency wash stations.

16 Are you proposing or thinking about including
17 the wash station and bathtub in the faucets rulemaking
18 or are you kind of thinking about just updating --

19 MR. NGO: I'm just open -- yeah, I'm sorry.
20 Sorry, I jumped too fast.

21 MS. HAUENSTEIN: Okay.

22 MR. NGO: I'm just talking about faucets in
23 general.

24 MS. HAUENSTEIN: Uh-hum.

25 MR. NGO: And what we want to do right now, we

1 want to look for, okay, in the faucet what does the
2 standard cover, what kind of faucet? So, right now we
3 haven't got -- we got to go to the next step of saying,
4 okay, should we only consider lavatory, or should we
5 only consider this, or that, or whatever?

6 So, if you want to say lavatory faucet is the
7 standard that we consider, then we should include
8 whatever but not in -- that's why the reason what scope
9 needs to be discussed to make sure that we exclude
10 the --

11 MS. HAUENSTEIN: So, will the proposal
12 information template be clear about what proposals
13 you'll accept? You know, maybe just clarify that you'll
14 be accepting proposals for kitchen faucets, and lavatory
15 faucets, and metering faucets so that it's clear that
16 when we submit our responses to the proposal information
17 template that we know what you'll be considering?

18 MR. NGO: Good question. I think what we're
19 going to do, we're going to go ahead and request all the
20 information on faucets in general. And then for the
21 request for proposal it's up to stakeholders or
22 interested parties to propose what kind of faucet that
23 should be in the standard, and then we'll go from there.

24 MS. HAUENSTEIN: Okay.

25 MR. NGO: Okay. But, you know, if you guys

1 believing -- you know, if somebody say, one of the
2 stakeholders consider, think that kitchen faucets
3 shouldn't be in there, they should say so in their
4 request for proposal.

5 MS. HAUENSTEIN: Yeah, so in the request for
6 proposal someone might respond you should keep the
7 kitchen faucet standard as it is, as it currently stands
8 in Title 20.

9 MR. NGO: Right.

10 MS. HAUENSTEIN: And someone else might say you
11 should adopt the CAL Green standard.

12 MR. NGO: Right.

13 MS. HAUENSTEIN: So, we'll have the opportunity
14 to present our proposals, I guess, for the different
15 categories.

16 MR. NGO: Yeah.

17 MS. HAUENSTEIN: Okay, thank you.

18 MR. NGO: And then if we have -- if everybody's
19 on the same page on what kind of faucet then we're okay.
20 We're a home run.

21 But if somebody saying this way and somebody's
22 saying that way, then we're going to merge those two
23 together and then we talk about it at the workshop and
24 say what should we do about it, and how.

25 MS. HAUENSTEIN: Okay.

1 MR. NGO: And then we'll take those into
2 consideration. We'll take all of the data, and comment,
3 and response from those, and the information and we'll
4 go from there.

5 Okay, anybody else have any comment on the
6 scope?

7 Okay, we're going to go to the next one. Okay,
8 well, I'd like to talk a little bit about the flow
9 restrictor. I know that there are two kinds. One of
10 them is the built-in and the other one is the removable.
11 I'm not sure of any type of accessory that acts as a
12 flow restrictor.

13 And then the question when I -- you know, from
14 after kind of thinking out loud, does the aerator
15 restrict flow?

16 And then I just read recently, on the internet
17 somewhere, there's an innovative faucet design, somebody
18 designed it somewhere and it gave the -- even though
19 it's a restrictor, you have a very low flow rate of
20 water, but it made the customer sense there's plenty of
21 water. So, they improve the customer acceptance to the
22 faucet. In the meantime, you are actually saving some
23 water.

24 The way I heard was that somebody make some kind
25 of design that are built-in so to improve the flow, and

1 make all the water coming out like instead of like a
2 droplet, they come like a bubble or droplet. And so,
3 actually, you feel that with your hand, water all over,
4 and it does. But, actually, the volume flow is very
5 low.

6 And then the last question, what's the potential
7 for tampering with the flow restrictor? Especially like
8 an aerator?

9 With that, I'd like to open the floor for
10 questions -- I mean for comment on these three questions
11 here.

12 Anybody in the room?

13 How about anybody on the web?

14 MR. SWATKOWSKI: Well, a lot of the -- this is
15 Len Swatkowski from PMI. A lot of these new designs are
16 specifically patented and are proprietary information
17 within the manufacturers.

18 Having said that, as we continue to push for
19 more -- less water-using products, we still have a
20 responsibility to meet the expectations of consumers
21 when they buy these products, so these kinds of designs
22 are trying to get people -- the level of satisfaction
23 they had with eight-gallon-per-minute showerheads, and
24 whatever else they had grown up using.

25 So, these are actually proprietary designs that

1 are trying to gain more customer acceptance with the
2 lower-flow products that are in the field, and that's
3 it. But they're all specific to individual companies.

4 MR. NGO: Yeah, I understand what your comment
5 is. Really, it's pretty much like make sure the
6 customer acceptance to the device.

7 But what about the aerator -- does the
8 aerator -- sorry, does the aerator restrict flow then?

9 MR. BERTRAND: Tuan, this is John Bertrand from
10 Moen, Incorporated.

11 MR. NGO: Yes.

12 MR. BERTRAND: Manufacturers have various means
13 with which to meet the flow rate requirement, one of
14 them being the aerator. We can put a flow control
15 element within the aerator, itself, and have it do
16 double duty, if you will.

17 The flow control device could be upstream of
18 that at any point along the way, as long as the total --
19 the flow rate through the device, you know, is less than
20 the maximum flow rate allowed by law.

21 So, to answer your question, there's various --
22 and you noted some at the top there, it can be built-in,
23 and that can be an in-line sort of device located,
24 again, upstream of the aerator or the final outlet, or
25 it could be at the end point in the aerator or laminar

1 flow type of device. It could be anywhere along the
2 flow path.

3 As far as tampering goes, the aerators are
4 removals for reasons so they could be serviced. Water,
5 even the best water contains some, you know, sediment in
6 the lines, along with mineral deposits that accumulate
7 into the small flow passages of an aerator or a laminar
8 flow device. And they're specifically designed to be
9 removable and cleaned periodically. It's, you know, a
10 necessary maintenance item.

11 So, you know, that could be viewed as tampering
12 by some people but, you know, they're designed to be
13 maintained.

14 And actually, during the setup, when they're
15 initially installed, it's our instructions anyway to
16 direct the installer to remove the aerator so the system
17 can be flushed of any contaminants before you reinstall
18 the aerator again.

19 MR. NGO: Thank you.

20 MR. RAWALPINDIWALA: Tuan, this is Shabbir from
21 Koehler Company.

22 MR. NGO: Hi Shabbir.

23 MR. RAWALPINDIWALA: The other thing is that if
24 you're worried about tampering and all, I don't think in
25 general the masses know that the aerator is the one that

1 you can change it and increase your flow and all. Very
2 limited amount of people know that.

3 MR. NGO: Oh. Okay, well, you know, actually I
4 just want to throw this question out for discussion.
5 I'm not sure the significance of this could be -- I'm
6 not sure if it could be a problem or not. But it's just
7 something, like I said, if tampering with the restrictor
8 then all this standard is worthless.

9 MR. BERTRAND: Tuan, this is John Bertrand from
10 Moen, again. Do you -- is there -- let me rephrase
11 this. Is there evidence that people are tampering with
12 them today? I mean have you gotten some feedback that
13 this is an issue?

14 MR. NGO: Yes, personally. It's a friend of
15 mine who had a house built and what it does -- he do a
16 lot of vegetable washing. He's a vegetarian. He have a
17 lot of vegetable washing and he actually removed the air
18 restrict flow to make sure that he can wash his -- and
19 have enough pressure to flush all the dirt and these
20 things from those.

21 Another one I know of, tampering with the flow
22 restrictor in the bathtub that he has. The whole
23 intents and purpose was to make sure that all the water
24 fill the bathtub as quick as possible. But when he put
25 in the flow restrictor for the bathtub, I can see that

1 the flow is coming out very slow, but the moment he
2 removed it I mean it just like flooded out.

3 And so, you know, these are the -- I don't know
4 a lot of people, but these are the people I know,
5 friends that I can call friends, probably, maybe 10
6 percent so far.

7 So, you know, I'm just thinking of the 10
8 percent of the population that I know doing it. Would
9 that be the 10 percent of the population in general
10 would do the same thing?

11 I don't know. I'm not sure what is the
12 significance of this issue.

13 MR. STRAIT: Were there some comments in the
14 room that people had wanted to make?

15 MR. NGO: Okay. Well, we can acknowledge that
16 it is a potential issue then, and then we're going to go
17 forward with the next item that we want to discuss.

18 The next item I want to discuss is the sell
19 data.

20 Information that we receive from IOU and NRDC
21 were pretty much very close, roughly 27 million units
22 provided to us by NRDC, or 28 million units provided by
23 IOU.

24 And then the annual sale, approximately 2.8
25 million units, provided to us by IOU, or 3 million units

1 provided to us by NRDC.

2 And then question here is are the provider data
3 supported by sale data from manufacturer? If not, what
4 number should we use?

5 And then another option will say should we use
6 the Water Sense reported sale data? I'm not sure how
7 extensive their data is, though.

8 But I know my contact with the Water Sense, they
9 said they have some -- they are requiring some
10 manufacturer to report the sale data, but I haven't
11 gotten a chance to look at the data and see how good are
12 they and can we use them.

13 And then the last question was I have comments
14 from, I guess, DeOreo. For the reporter, D-e-O-r-e-o,
15 DeOreo. Duty cycle of 57.4 for set events, 37 seconds
16 per event, and 1.1 gallon per minute flow rate.

17 Can we use these numbers?

18 And then I want to open the floor for comment on
19 these questions. Anybody want to comment from the room?

20 How about from the web? Nobody interested in
21 sale data but me. Okay. Well, we have to do something.
22 the reason why I want to dwell on the sale data and
23 stuff like that is to make sure that what we do
24 correctly, and then we didn't have anybody, in any way,
25 which way possible.

1 And so if we don't have them, then we just have
2 to estimate it somehow.

3 MR. RAWALPINDIWALA: Perhaps -- this is Shabbir
4 from Koehler Company. Perhaps you can a little bit
5 explain further as to how the sales data -- by giving an
6 example of how the sales data will help you to establish
7 the standards for the flow rate for the faucets and the
8 consumption rates for the toilets and urinals.

9 MR. NGO: Okay, let me try to make one
10 something -- it may not necessarily be it, be the way to
11 do it. But let me put it this way, when we develop a
12 standard, so we have the baseline of what existing
13 condition now, and we have the post-baseline, which is
14 when the unit was installed, the unit was supposed to be
15 some saving installed. That meter say -- you know, some
16 saving with that meter standard installed.

17 And then you look at the number of the units,
18 and you look at the amount of water saving of those
19 units, and you look at the costs of those units, when
20 you have all three data the number that you have, you
21 have a dollar value for those units.

22 And then you have the saving water value for
23 those units.

24 And then on top of that you calculate what is
25 the saving from the embedded energy for those water

1 delivered to the facility or to the residence.

2 Now, from all those three what you do is you
3 take the dollars amount, you divide it by the savings,
4 and that will give you an indication of how good or how
5 long will you recover your capital investment.

6 And then after that it will give the decision
7 maker some kind of benchmark -- I suppose not to say
8 benchmark, some kind of value whether consider -- for
9 them to consider to adopt, or approve the standards.

10 So, therefore, the sale data will give me the
11 cost and the cost differential between the new and the
12 old unit, and then the baseline and the post-baseline
13 will give me the savings.

14 And if we have the cost incremental divided by
15 the saving, it will give me the dollar per gallon of
16 water, or the cents per gallon of water savings. And
17 that way we can provide it. As long as those numbers
18 are a positive unit, then we'll be able to provide the
19 decision maker with a recommendation for approval of the
20 standard.

21 Does that answer your question?

22 MR. RAWALPINDIWALA: I think I got the picture.

23 MR. NGO: Okay, thank you.

24 Heidi want to make comment.

25 MS. HAUENSTEIN: Yeah. So, we have a broad

1 sense of what products are available on the market from
2 the Water Sense database, and from the CEC database, and
3 DOE's database, and MaP database. But what those
4 databases don't tell us is what percentage of the sales
5 are in certain categories of efficiency.

6 So, we know, for example, that there are some
7 really high performing toilets out there that are only
8 using less than one gallon per flush.

9 But we don't know if you're selling 100 of those
10 products a year or if they're accounting for a really
11 large percentage of your total sales.

12 So, getting some sort of aggregated data
13 about -- you know, that gives us a sense of where sales
14 are actually happening will give us a better sense of
15 what you should propose as a standard, considering where
16 the market is, and where it's going, and what is
17 technically feasible to achieve.

18 The other piece of information that's useful
19 from sales is getting an accurate estimate of what the
20 water and energy savings could be from a proposed
21 standard.

22 Is that accurate, Tuan, or is that --

23 MR. NGO: You know, it's hard to answer. I look
24 at the data and right now I have to admit I'm going to
25 run into problems calculating the cost effectiveness for

1 the -- for recommendation to go forward with the
2 standard.

3 And, you know, thinking out loud, I just say I
4 just put up these data and then just see if we can get
5 it from somewhere.

6 Because I look at the data from the DOE and from
7 our database and, again, they have the number, but they
8 didn't see how much, or how long, or where they sell to
9 or whatever.

10 So, one of the way I can do it is just, you
11 know, make some gross assumption. But again, the gross
12 assumption, the bigger the assumption the bigger
13 potential for mistake we might have.

14 So, right now I don't have anything else, so I'm
15 going to have to look some more. Maybe at a later
16 date -- I was hoping that by the time we received the --
17 after the time we -- after we receive the proposal from
18 stakeholders, then we may get more of the data, but
19 right now I don't have any.

20 MS. HAUENSTEIN: I think some of the
21 stakeholders for the water measures have not been
22 involved with the Energy Commission's process for
23 collecting data, so it might be helpful to provide a
24 little bit of an overview of what -- like what -- how
25 manufacturers have submitted data for other rulemakings,

1 and kind of the background of how confidential data is
2 treated, or just a kind of more broad overview of how
3 the Energy Commission works with manufacturers to
4 collect the sort of information that's used in the code
5 and standards process. Is that --

6 MR. NGO: I don't know. Right now I'm desperate
7 for data. I don't know the answer to your question. I
8 guess probably next week I'm going to call up and see
9 what kind of data they have, and then we go from there.

10 Anybody else want to comment on this sales data?
11 I guess that's about it for faucets.

12 Again, I'm going to repeat that we're going to
13 issue the request for proposal by June 10th, including
14 with it would be the template and guidance documents so
15 that we're -- we will better, you know, so the
16 stakeholder and interested party can provide that
17 proposal.

18 And then we want to say that we are available to
19 discuss questions and concerns at any time during the
20 proceeding.

21 And if anybody want to submit data that we
22 requested in the ITP, please do. It's never -- at least
23 late is better than never.

24 And the next step will be we will issue the
25 request for proposal and we go from there.

1 And my contact information and the docket number
2 for the faucet.

3 Okay, any general comment on faucet?

4 MR. RAWALPINDIWALA: This is Shabbir. I have a
5 general question.

6 MR. NGO: Yeah.

7 MR. RAWALPINDIWALA: After our -- I think it was
8 in March, or something, WebEx, you asked for information
9 and we provided you with the reference where you can see
10 what the flow rates and the consumption rates are,
11 respectively, for faucets, and toilets and urinals.

12 Can you give us -- yet, are you still saying
13 that you are going to issue a template and for us to
14 give you a recommendation.

15 Can you tell us, perhaps I'm sure you've had
16 some chance to review some of the references we directed
17 you to look at. Can you give us some idea as to whether
18 that is acceptable or are you looking for more
19 reduction, or what?

20 MR. NGO: Okay. Let me put this straight. I
21 received nothing from you, Shabbir, so the only thing I
22 have received is a letter from Lens, saying we should go
23 to -- in general, saying we should go to Plumbing Code
24 and it lists the link for Plumbing Code.

25 Again, we already say before Plumbing Code is

1 only for Title 24, and these are Title 24 appliances.

2 So, you keep repeating that you tell me this
3 information, and where to go, and this is -- you know,
4 we don't have any -- let me put it this way, we have
5 nothing in the docket on any manufacturer, period.

6 MR. RAWALPINDIWALA: Well --

7 MR. NGO: So, if we have to develop standards,
8 we have to take information from the docket and right
9 now we got zero information from docket from any
10 manufacturer, period.

11 So, you know, I want to make myself clear.

12 MR. RAWALPINDIWALA: I want to make myself
13 clear, too.

14 MR. NGO: If you -- okay, Shabbir, hold on. If
15 you want to do something, please submit to the docket
16 that's saying staff, you should look at the Plumbing
17 Code, or you should look at CAL Green, or you should
18 look at whatever. You submit into the docket and that
19 will become the information that we consider.

20 MR. RAWALPINDIWALA: Well, the reason --

21 MR. NGO: And then I got my senior, Harinder,
22 want to comment on this.

23 MR. SINGH: Go ahead, Shabbir, first make your
24 comment and then --

25 MR. RAWALPINDIWALA: The reason you heard from

1 Len is because we belong to the Association and he
2 speaks for all the manufacturers that are member of that
3 Association.

4 MR. NGO: Yes, I understand. But Len's -- I
5 asked, I repeat the question. I asked whether, if you
6 want these comments to be considered in the proceeding
7 and we have received no comments docketed.

8 MR. SINGH: Shabbir, thank you very much for the
9 comment. I just want to mention that we have not
10 decided which way to go and, you know, this is ITP was
11 the request to -- invitation to participate and receive
12 information from the manufacturers, and all stakeholders
13 to look into the standard.

14 So we, again, are requesting the information.
15 First we issued the ITP in March and now we're going to
16 issue the proposal template for another opportunity for
17 the manufacturers and the stakeholders to participate in
18 the process.

19 And all we can do is answer clarifying questions
20 and, you know, explain what we are looking for. And to
21 that extent, we are willing to meet you any time or, you
22 know, have conference calls, or if you have
23 clarifications.

24 So, we are open and we'll discuss that. But we
25 are not discussing the standard that we are developing

1 right now because that is the next stage after the
2 proposals.

3 So, at this time I think we need your help. If
4 you have data, please submit it into the record, the
5 docket number.

6 MR. RAWALPINDIWALA: Okay.

7 MR. SINGH: And if you have questions, you know,
8 we are -- related to the ITP or related to, you know,
9 when we issue the proposal template we are -- we're
10 available and willing to, you know, at any time talk to
11 you about it.

12 MR. RAWALPINDIWALA: I'm sorry I didn't get your
13 name. What is your name?

14 MR. SINGH: Harinder Singh.

15 MR. RAWALPINDIWALA: Harinder Singh, H-a-r-i-n-
16 d-e-r?

17 MR. SINGH: Yes, sir.

18 MR. RAWALPINDIWALA: All right. S-i-n-g-h.
19 Okay, thank you.

20 MR. SINGH: Thank you very much.

21 MR. NGO: Is there anybody who wants to put in
22 any general comments?

23 Okay, with that, again, my name is there, so my
24 name and my contact number is there. Anybody, if you
25 have any questions, you can contact me. I will try my

1 best to respond.

2 With that, I'm going to end the session for
3 faucets and thank you for participation. We look
4 forward to hearing from you in the proposal. Thank you
5 very much.

6 MR. STRAIT: Water meters next or --

7 MR. NGO: Water meter right now. Oh, thank you.
8 I have a break?

9 MR. STRAIT: No, there are no breaks scheduled.

10 MR. NGO: Okay.

11 MR. STRAIT: For those listening in, we're going
12 to be moving on to the water meters presentation. Thank
13 you.

14 MR. NGO: Okay, the next item that we want to
15 talk about is the water meter. Again, I'm going to pose
16 the question, again, is there anybody just recently
17 joined us, and not in the previous two sessions?

18 MR. STRAIT: Similar question to those attending
19 remotely, has anyone logged in or just joined us that
20 was not hear for the previous presentations? There are
21 a couple of housekeeping things that we need to remind
22 people of, if needed.

23 MR. NGO: Okay, I guess not.

24 We're going to go to the part of the response.

25 Again, I'm going to repeat this. We received all

1 approval -- not approval. We received --

2 MR. STRAIT: Comments.

3 MR. NGO: We received comments, thank you. We
4 received comments from various agencies that encouraged
5 us to go forward with the standards.

6 And then we also received the comment and some
7 data from Badger Meters, from California Investor-Owned
8 Utilities, and from the Natural Resource Defense
9 Council.

10 And then at the bottom of the slide, again,
11 there's a link to all of the documents that we received
12 so far in the docket.

13 You're welcome to access those documents and
14 read it for your own at any time.

15 I guess for the definition and scope what we
16 have here is that all water meters should be considered.
17 And the test data we have is from Aquacraft,
18 Incorporated. I guess the same one in 2011.

19 Standard, we have the AWWA, California
20 Department of Measuring Standards. Is that -- am I
21 correct? Hi.

22 And then product lifetime and duty cycle we have
23 like 15 years. We probably will have some discussion
24 about that.

25 And then product development training is not

1 clear for now.

2 Consumer acceptance, no issue with efficient
3 unit.

4 And then energy-saving technology and feature
5 will be just existing technology.

6 Incremental cost, the information we have so far
7 there's no difference when they improve on the new
8 version of the water meter in considered -- I mean in
9 compared to the current.

10 And then we have one special question for the
11 water meter is that who going to pay about it? And the
12 information that we received was that the utility
13 providers.

14 Small business affected by proposal standard,
15 we're not clear.

16 Okay, with that I'd like to go to part of the --
17 to the question.

18 For the scope of this proposed standard would we
19 want to consider all water meter types?

20 And then the question I have is who are the
21 customers? And then the direct purchasers are utility
22 companies.

23 And then have the public appeared in the
24 process?

25 And then, accordingly, water meter is not

1 covered in Title 20.

2 And then my question is shall it be?

3 So, with those questions, with those two
4 questions I'd like -- if anybody has any comment on
5 those two questions, please do.

6 First, I do it in the -- first, we'll have it in
7 the room.

8 MR. KASER: Yes, hi, this is Forrest Kaser with
9 Energy Solutions, on behalf of the California Investor-
10 Owned Utilities.

11 And actually, if we could go back a couple of
12 slides, I had a comment on the data sources, first. So,
13 source of test data, I just wanted to point out there's
14 actually a really important source of data here that I
15 don't see represented.

16 MR. NGO: Oh.

17 MR. KASER: And that is a large study of water
18 meter performance conducted at Utah State University,
19 funded by the United States EPA.

20 MR. NGO: It was --

21 MR. KASER: I'm sorry?

22 MR. NGO: What was it, Bar something, Barflow or
23 something?

24 MR. KASER: Yeah, Barfuss, it was actually
25 Barfuss. Yeah, and that is including the --

1 MR. NGO: I noticed that.

2 MR. KASER: Okay, great. So, I just wanted to
3 make sure that was clear.

4 MR. NGO: Right.

5 MR. KASER: That's a great source of data on
6 actual performance of meters at low flow rates.

7 MR. NGO: Yeah, thank you, my mistake. But,
8 actually, you know the reason why I didn't include it
9 because it's submitted as part of the reference to your
10 comment.

11 MR. KASER: Right, it was in the Investor-Owned
12 Utilities' response. I referred to it, right, and I
13 included it as --

14 MR. NGO: Yeah, but I know about that one. I
15 read that one, too.

16 MR. KASER: Okay, great.

17 MR. NGO: There's a lot of information in there.

18 MR. KASER: Yeah, there is.

19 MR. NGO: Thank you.

20 MR. KASER: It's a very rich resource.

21 And then I guess the next -- actually, the
22 previous slide had another comment there in terms of
23 small business. I think this is going to get to the
24 scope questions you're asking, too. You said, you know,
25 you're not clear on how it affects small businesses.

1 And the question of who are the customers, you
2 know, the utilities or water purveyors, more precisely,
3 are the entities that own water meters, typically.

4 And, you know, the people who actually use the
5 water pay the water bills to the purveyors, and that
6 includes small businesses.

7 And so one point I wanted to make in terms of
8 water meters and accuracy at low flow rates is that more
9 accurate -- meters that are more accurate at low flow
10 rates will save money for small businesses and customers
11 because the wasted water that would otherwise not be
12 charged ends up being included in the rates that
13 everyone pays.

14 So, if I'm wasting a bunch of water that isn't
15 metered, then the water purveyor doesn't know who to
16 charge it to. So, they have to spread that charge out
17 among everyone in the water district, and that includes
18 small businesses and other customers.

19 Yeah, I think it's a good question; who are the
20 customers? Really, utilities buy them but they pass
21 their costs on to the end-users.

22 MR. NGO: Yeah, this is a unique situation.

23 MR. KASER: Right.

24 MR. NGO: So, my question -- let me ask you the
25 question while you're in the stand. You know, the other

1 day my -- we made, I guess, like a flash new on one of
2 the utilities, it's a very small one up there in
3 Northern California, Sonoma, Cali, somewhere, called Sea
4 Ranch.

5 And then they have installed this new water
6 meter and they have a whole bunch of people, like \$1,100
7 worth of water billed. I haven't gotten a chance to
8 look into the issue but, you know, the condense new was
9 on it.

10 And then when I read that and then I think about
11 this process, so I see the impact -- the impact of what
12 or who the customer here would be. Okay, so you have
13 customer who have no leaks and a customer who has leaks.
14 Okay, let's just simplify things.

15 So, the customer who has links, the impact of
16 this one will be a negative impact to them because they
17 have to do two things. One, they have to fix -- they
18 have to pay money to fix that leak or leaks, okay. And
19 number two, they probably have to pay extra money for
20 the water that leaks, but that's charged by the utility
21 companies.

22 So, say they do that. And then the other one,
23 the other customer who have no leaks, well, I know the
24 way -- the way the rate structure by, you know,
25 controlled by the Public Utility Commission is that they

1 have to provide them with costs and whatever to be able
2 to set that cost.

3 And I'm not sure -- I'm not sure that that
4 structure will bring benefit. I'm not sure how long or
5 when. There's a possibility that it would never. It
6 would never, you know, never happen. I'm not saying it
7 will never, I say there's a possibility it would never
8 happen.

9 MR. KASER: Well, the only case that I can think
10 of where it would never happen is if there were no leaks
11 anywhere in that water purveyor's district, in which
12 case there wouldn't be any customers that would be
13 paying extra, either.

14 So, as long as there's -- if there's water
15 that's flowing through that water purveyor's
16 infrastructure, whether it's metered or not it's going
17 to be a cost to the purveyor to acquire that water.

18 MR. NGO: Uh-hum.

19 MR. KASER: So, they have to be able to pass
20 that cost on to their customers.

21 So, if there's a reduction in that amount of
22 water that's flowing through their infrastructure, to
23 their customers, if that water -- that amount of water
24 is reduced, then their costs are also going to be
25 reduced, and so that has to be a benefit to all of the

1 rate payers in that water purveyor's district.

2 So, if you just think about it in terms of if
3 there's less or more water passing through that
4 purveyor's infrastructure, those costs are going to
5 be -- you know, it's either going to be a benefit or a
6 cost to their customers.

7 MR. NGO: Do we know the -- any reason for any
8 estimate?

9 MR. KASER: I'm sorry?

10 MR. NGO: Any estimate of what the cost of those
11 are supposed to be or the base of --

12 MR. KASER: Oh, the cost of the meters?

13 MR. NGO: -- the measure of water loss.

14 MR. KASER: Are you asking about the cost of the
15 meters or the --

16 MR. NGO: No, no, the water, itself. Is that in
17 here? I saw some analysis in your report.

18 MR. KASER: Well, yeah, I mean, so it will vary
19 depending on -- so, the cost of the water that is saved,
20 so the rates vary quite a bit throughout California, so
21 different regions have different costs. So, it will be
22 specific to that region.

23 So, regions that have very high water costs, the
24 benefit of saving water will be greater. In regions
25 that have very low water costs, the benefits will be

1 lower.

2 But anyone -- I mean water's always a cost, so
3 any saving's is always a benefit.

4 MR. NGO: Well, the Antelope area will have
5 probably a bigger benefit, maybe? Anyway, I'm just kind
6 of wondering that.

7 MR. KASER: Yeah, I don't want to speculate. I
8 don't know the specific rates across the State but --

9 MR. NGO: Okay. So, let me summarize. What
10 you're saying is that you're definitely saying that
11 there will be a long-term benefit to all customers.

12 MR. KASER: Any time water is saved there's a
13 benefit to customers. I mean it's a cost. The water,
14 itself, is a cost and the energy to --

15 MR. NGO: And that's controlled by the CPUC.

16 MR. KASER: What's that?

17 MR. NGO: Because they were controlled --
18 because the rates were determined by the CPUC. And
19 companies, utility companies have to make that special
20 request for rate changing --

21 MR. KASER: Based on the cost.

22 MR. NGO: Do they ever do any requests for
23 changing to reduce the cost?

24 MR. KASER: Well, you might think of it as a
25 postponed increase. The benefit would be a postponed

1 increase that might be a way you would think of it.

2 MR. NGO: All right, thank you. Thank you, I'm
3 clear now.

4 MS. QUINN: This is Tracy Quinn, NRDC. I
5 believe the CPUC only --

6 MR. NGO: Can you speak --

7 MS. QUINN: I believe the CPUC only controls
8 rates for private utilities. Public utilities would
9 have a -- would regulate their own rate setting.

10 MR. NGO: So, there was an investor-owned
11 utility and then the nonprofit organization. What about
12 the district, the municipal district, a little one?
13 They're not part of it, right?

14 MS. QUINN: They set their own rate structures.

15 MR. NGO: Oh, okay.

16 MR. KASER: But they're still accountable to the
17 Public --

18 MS. QUINN: Yeah.

19 MR. NGO: But they still have to go through the
20 process?

21 MS. QUINN: Yes.

22 MR. NGO: Okay, thank you.

23 MS. QUINN: They have a separate process.

24 MR. NGO: Okay, now I'm clear.

25 MS. QUINN: If possible -- this is Tracy Quinn,

1 again, NRDC. I'd like to address the second question
2 you have up there, "Should water meters be covered under
3 Title 20?"

4 The 20 by 2020 conservation plan that was
5 prepared by several State agencies, including the
6 California Energy Commission, made recommendations that
7 the State establish accuracy standards for water meters.

8 As noted in the responses from other
9 stakeholders, there are existing standards, including
10 those by the American Water Works Association and NIST,
11 but those are voluntary standards and do not preclude
12 CEC from setting an accuracy standard here.

13 Additionally, NRDC has called out shortcomings
14 of those voluntary AWWA standards. Of note, those
15 standards have not changed significantly in over a
16 hundred years.

17 The minimum test flow rates have been the same
18 since 1921.

19 And as you can imagine, technology has improved
20 since that time. Many meters are now capable of
21 accurately registering low flows, such as those
22 indicative of leaks that we're trying to address here.

23 And, well, my last comment is what Forrest
24 addressed. You know, unintentional water use, as in
25 leaks, which go unrecorded or -- unrecorded don't

1 provide customers with the financial incentive to
2 address the issue of fixing leaks. And the cost to
3 produce and deliver water that is wasted is socialized
4 to all customers.

5 So, this also addresses a fairness and an equity
6 issue.

7 MR. NGO: Okay, thank you.

8 Anybody want to comment from in the room?

9 MR. KASER: You know, if I might add something,
10 this is Forrest Kaser, again, with Energy Solutions on
11 behalf of the IOUs.

12 So, you know, one additional factor in terms of
13 why I think the CEC's actually really well-positioned to
14 take action on this product category is the fact that
15 the public utilities don't actually have any legal
16 requirements for the accuracy standards in place right
17 now.

18 So, there are legal standards established by the
19 PUC and through the DMS for privately-owned utilities
20 and for submeters.

21 But for public utilities in single-family homes
22 there are no legal requirements in place right now. So,
23 there's this regulatory gap that the CEC is actually
24 well-positioned to fill.

25 MR. NGO: I'm not clear about that. Can you say

1 it again, one more time?

2 MR. KASER: Sure, absolutely. So, let's think
3 about, you know, you have your privately-owned water
4 purveyors, so it's a private company that's selling
5 water to people in a particular place. So, the CPUC
6 regulates them and there are legal requirements for the
7 accuracy standards that those meters must meet. So,
8 those are legal requirements.

9 MR. NGO: Okay.

10 MR. KASER: Those aren't voluntary.

11 For multi-family housing, those meters, there
12 are legal requirements that are administered through the
13 DMS for the accuracy of those meters. Those meters must
14 be tested and meet particular accuracy standards.

15 For single-family homes that are served by
16 public utilities, and not nonprofit, not-for-profit
17 companies, but public utilities, there's no legal
18 standards that those meters must adhere to statewide.
19 You know, individual cities might have certain
20 standards, they might not. There's no statewide
21 accuracy standards for meters for single-family homes in
22 public utility districts. So, there's a gap there.

23 And the CEC, through Title 20, has the
24 opportunity to fill that gap.

25 Does that help clarify?

1 MR. NGO: I think I'm a little clearer. I need
2 to think a little bit more. My mind is --

3 MR. KASER: Sure.

4 MR. NGO: -- kind of go like this on that issue.
5 So, I need to think a little bit more, but I think I
6 know what you're saying.

7 MR. KASER: Okay.

8 MR. NGO: Thank you very much.

9 MR. KASER: Sure.

10 MR. NGO: We have any other comment from the --
11 oh, no.

12 MS. MACEY: Thank you, Kristin Macey with the
13 Division of Measurement Standards, a division of the
14 California Department of Food and Agriculture.

15 And I'd like to speak to the issue of
16 submetering. If it becomes within the scope of the
17 rulemaking that you include water meters and water
18 submeters, I can address this issue.

19 As part of our mission with the Division of
20 Measurement and Standards is to ensure the accuracy of
21 commercial devices and the CPUC has determined that
22 water utility submeters do not fall under their
23 jurisdiction. And, therefore, because the measurement
24 of water is used to bill a person it is a commercial
25 device and, therefore, it does fall under our

1 jurisdiction.

2 Our division works very closely with county
3 agricultural commissioners and sealers who actually do
4 much of the enforcement of meeting the testing of these
5 devices.

6 And so as the -- by the way, the IOU response I
7 thought was very excellent, and very thorough and
8 comprehensive.

9 And as they mentioned, we have a two-tiered
10 approach to our regulatory requirements. First of all,
11 every make or model of meter must be tested and
12 evaluated by our Division of Measurement Standards to
13 ensure its accuracy, and its repeatability, and its
14 suitability as a commercial device in the specific
15 application.

16 And in the submetering application we're talking
17 about mobile home parks, apartment complexes, marinas,
18 and that sort of thing.

19 And then the other regulation that we have is
20 for the routine testing, in other words, the regular
21 testing, and that's primarily done by the counter
22 sealers at test facilities in each one of the 58
23 counties throughout California.

24 The counties are reimbursed for this function,
25 this regulatory function by the Business and Professions

1 code, which authorizes county boards of supervisors to
2 establish ordinances to recover the fees for testing.

3 And for water utility submeters it's very low,
4 it's only \$2 per meter.

5 I can't tell you how many -- how many apartment
6 complexes or, you know, mobile home parks are actually
7 in California, and I'm sure you can find out that
8 information.

9 But I can tell you that in 2011-12 fiscal year
10 there were 375,000 registered submeters by the counties.
11 And of those meters that were tested there was an 88
12 percent compliance rate for accuracy.

13 The typical water utility submeter that we see
14 is going to be around at 5/8ths inch submeter and it's
15 going to be tested at three flow rates.

16 A high flow rate of 15 gallons per minute, an
17 intermediate flow rate of 2 gallons per minute, and
18 currently the low flow rate is tested at .25 gallons per
19 minute.

20 And I believe that the NRDC is calling for an
21 even lower flow test rate that would be appropriate for
22 the leak detection.

23 And, certainly, Weights and Measures officials
24 agree with the goal to provide more accurate
25 measurements for the purposes that NRDC is proposing.

1 You ought to be aware, though, of a couple of
2 things, and I'm sure you are, you're going to do cost
3 benefit analysis. The impact to manufacturers, of
4 course, is that they're going to build a meter as
5 inexpensively as possible for the application.

6 As the Barfuss study pointed out, that's the one
7 that you mentioned earlier that was done by the USEPA
8 and Water Research Foundation, not all meter types are
9 created equal and there's a lot of variation between
10 meter manufacturers.

11 And certain types of meters are more suitable to
12 measure accurately at low flows. So, the manufacturers
13 obviously have to weigh that when they try to build a
14 meter that then has to pass our accuracy test.

15 So, this will drive up costs. And as was
16 pointed out earlier, ultimately that cost is passed on
17 to the consumer. And in this case the submeter cost
18 would be passed on to the apartment resident or the
19 mobile home park resident.

20 The Weights and Measures official also has
21 considerations to take into effect. The testing time to
22 test these meters and the test equipment, there's
23 considerable variation of test equipment from county to
24 county. Some of them can test more meters in a batching
25 system at once, than others. Testing equipment is

1 expensive. State and county resources are dwindling in
2 this area.

3 So, obviously, we would have to charge more to
4 the apartment complex for the registration of the
5 devices.

6 The current time to test these meters is
7 actually quite extensive. At those gallons per minute
8 that I mentioned earlier, the high flow, the
9 intermediate and the low flow of 15, 2 and .25 gallons
10 per minute, the low flow rate currently takes 20 minutes
11 to do that test, alone.

12 And if we're talking about conducting a test at
13 even a lower flow rate, that's going to probably double
14 the time, so you're probably talking about an hour to
15 test the meter. That has to be taken into
16 consideration.

17 And then also, lastly, if you want to include in
18 Title 20 water meters and submeters, there would
19 probably be some alignment then between our laws and
20 regulations with the Department of Food and Agriculture,
21 Division of Measurement and Standards with the new CEC
22 standards that would be set.

23 And that's not a problem. We can do that
24 through the rulemaking process.

25 We adopt the NIST Handbook 44 that's referenced.

1 We adopt it by reference and we are authorized it to
2 make amendments to it via regulations.

3 So, I just want to say that we're in support of
4 these efforts and --

5 Oh, I might mention one more thing. There is
6 currently an ongoing study of water submeters here in
7 California. The Barfuss study was on water meters in
8 general, utility meters. However, California is rather
9 unique in that we are the only state in the nation who
10 is actively regulating and testing water utility
11 submeters.

12 And so the meter manufacturers funded a study
13 here in California. It began last year and the data is
14 in, and it's being analyzed right now. And it is
15 studying the water submeter accuracy, so the accuracy of
16 the device. It's studying the differences between
17 various manufacturers.

18 Although, like the Barfuss study, it's coded so
19 that you can't tell which manufacturer is which.

20 And then we're also evaluating the test
21 equipment and the variations between county
22 jurisdictions.

23 We anticipate that the results of that study
24 should be public probably July, maybe August. Thank
25 you.

1 MR. NGO: Oh, this year?

2 MS. MACEY: Yes, this year.

3 MR. NGO: Oh, cool. I have to look at it. Can
4 I give you an e-mail later? Can you give it to me
5 something about that one when you have that information?

6 MS. MACEY: Yes.

7 MR. FERNSTROM: So, this is Gary from PG&E. I
8 have a question of our friends from the Department of
9 Weights and Measures, have I got that right?

10 MS. MACEY: Division of Measurement Standards.

11 MR. FERNSTROM: Division of Measurement
12 Standards.

13 It sounds like this State of California agency
14 checks all the meters. The discussion was about
15 submetering of water meters, but it sounds like where
16 they have the authority and responsibility they're
17 responsible for assuring that these meters in the field
18 comply with their requirements. Is that correct?

19 MS. MACEY: Yes, that is correct.

20 MR. FERNSTROM: Okay, so I just want to be clear
21 about how these different regulations apply. Whatever
22 regulations Title 20 and the CEC might adopt apply to
23 all products offered for sale in California and,
24 consequently, would apply to new water meters being
25 purchased by whomever for the purpose of measuring water

1 consumption, as well as replacement or retrofit ones.

2 But the CEC standard is that the manufacturers
3 of these products essentially testify, under oath to the
4 CEC, that the products perform as specified. And every
5 product is not usually tested, although the CEC has the
6 option of testing and validating that they perform as
7 represented.

8 So, there are two different standards of
9 compliance here with respect to what the CEC would be
10 requiring and what the Department of --

11 MS. MACEY: Measurement Standards.

12 MR. FERNSTROM: -- Measurement Standards --
13 thank you -- is required to do.

14 MR. STRAIT: Just as a point of clarification,
15 for the majority of the regulated appliances they are
16 tested by the manufacturers. You're referring, I
17 assume, to the independent testing that the Energy
18 Commission performs, which is only on a handful of the
19 devices out there in total that are certified to us.
20 But that manufacturer's certifications are based on
21 tests that they have performed on the models and
22 certified to us.

23 MR. FERNSTROM: That's right. The point I was
24 trying to make is manufacturers test their products,
25 essentially testify that they meet the specifications

1 and the CEC reserves the right to validate that they do.

2 MR. NGO: Anybody else want to comment on the
3 question here?

4 How about on the web?

5 MR. DE JARLAIS: This is DeJarlais from Badger
6 Meter.

7 MR. NGO: Oh, hi. How are you?

8 MR. DE JARLAIS: I'm hanging in there. In the
9 interest of time, I'll note that we have a series of
10 comments to submit and we'll do that in writing.

11 One set of comments speaks specifically to
12 whether the scope of regulation can cover water meters
13 within the context of Title 20 or within the context of
14 water appliances.

15 Our second set of written comments will cover
16 the other submittals given to the Commission. And I'll
17 briefly go over the latter right now.

18 As far as the California IOU response, we will
19 note that it does not address some of the metering
20 technologies currently being used in residential
21 metering.

22 It does not cover the issue of power supplied to
23 solid state meters accurately. Not all solid state
24 meters and, in fact, many solid state meters no longer
25 need power supplies.

1 In oversimplifies and perhaps overstates the
2 useful life. You'll note that the California IOU does
3 have a lot of caveats involved in the statement about
4 useful life. But again, we believe it's an
5 oversimplified statement and perhaps overly optimistic
6 in some cases.

7 On the other hand, the California IOU response
8 understates the actual product warranty periods that are
9 being used in the marketplace right now.

10 But both with product life and with warranty
11 statements, those would have to be reassessed if there
12 were different water meter standards to be enforced in
13 the future.

14 Also in the California IOU submittal there is
15 the cost issue. It will not be free. And Kristin Macey
16 from California DMS has already commented on some of the
17 cost issues with testing.

18 In addition, there will be cost issues with test
19 stamps, either additional test stamps because test times
20 are so long, or enhancements to existing test times to
21 accurately and repeatably dial in these new florades for
22 testing.

23 Moving on to the NRDC response, even more so
24 than the California IOU response, it does not address
25 many of the metering technologies currently in place in

1 the market.

2 It also asserts that the majority of meters from
3 the Utah State study are of the type, kind and quality
4 covered by the standards.

5 And our own analysis of the Utah State study
6 would contradict that.

7 In addition, Badger Meter has concerns over the
8 scope of the Utah State study if this, alone, were to be
9 used to justify writing new water meter standards.

10 As far as the sources of test data, the
11 Aquacraft data is very impressive. One thing we want to
12 note is that the Aquacraft data shows there is
13 considerable metering of significant leak flows already
14 in the marketplace.

15 And so our interpretation is that increased
16 billing because of metered leaks is not perhaps as large
17 a motivator to get those leaks fixed as one might think.

18 And again, more details will be in our written
19 responses.

20 MR. NGO: I'm looking forward to receive your
21 comment, George.

22 MR. DE JARLAIS: Okay, so I just went through
23 this briefly and there's a lot more that will be in our
24 written comments.

25 MR. NGO: Yeah, actually, a few of what you say

1 and what you mention will be covered in my next two
2 slides.

3 MR. FERNSTROM: So, this is Gary with PG&E, with
4 one more comment. I realize this proceeding today is to
5 raise questions and supply information, and not try and
6 make decisions.

7 However, I'd like to raise the issue about which
8 costs ought to be considered relevant to the Title 20
9 proceeding and weighting the cost against the benefits.

10 And I would suggest that the Department of
11 Measurement Standards costs associated with testing
12 meters are not a cost that ought to be considered by the
13 California Energy Commission because its regulation does
14 not require that action and, consequently, does not
15 incur that cost.

16 The cost that ought to be considered is the
17 incremental cost of making the water meters more
18 accurate in order to perform as might be specified by a
19 subsequent regulation.

20 DMS needs to do its job regardless. If there is
21 an increased testing burden on their part, that's not as
22 a direct consequence of what the CEC regulation may be.

23 So, I'm just raising that point for
24 consideration and further discussion.

25 MR. NGO: I agree, we don't want to talk about

1 that right now. Those will be addressed about, thought,
2 later, in the later process. But I thank you for the
3 comment.

4 MR. DE JARLAIS: George DeJarlais from Badger.
5 One party that's been missing from this is that
6 utilities also test water meters and they also would
7 incur costs if they have double, triple, quadruple the
8 test time under a different type off meter standard.

9 MR. NGO: Anybody else want to comment?

10 MR. RIDER: So, actually, this is -- not very
11 much a comment, but a question, since we've got an
12 opportunity here with everyone in the room.

13 This is Ken Rider. I'm with the California
14 Energy Commission.

15 So, we were speaking about costs and benefits,
16 and where they happen, and who should -- you know, which
17 one we should be looking at. Title 20 will cover
18 products that are sold or offered for sale in the State.
19 The majority of the products will be retrofit products,
20 or retrofit water meters for ones that have broken in
21 the field.

22 They will also be water meters for new
23 construction, for new buildings.

24 And so the question I had was are the way that
25 costs are passed to the water customers different in

1 each case? For example, for a customer with a new
2 building do they pay for the water meter with the new
3 construction?

4 And then for retrofits, do they pay for a new
5 water meter when it breaks or is that distributed
6 amongst all ratepayers?

7 And if we've already covered it, or if it's in
8 the comments, or if anyone would like to speak to that,
9 I was kind of curious if there's different ways that the
10 costs are incurred and how they actually recoup the
11 costs for water meters. Thank you.

12 MR. HUNTSINGER: I'm Josh Huntsinger. I'm the
13 Placer County Sealer of Weights and Measures on behalf
14 of the California Agricultural Commissioners and Sealers
15 Association.

16 I just want to clarify a little bit that we do
17 work in very close partnership with the California
18 Division of Measurement Standards. DMS is responsible
19 for ensuring that our standards are up to -- that meet
20 the uniform standards required on a national level, and
21 they provide a lot of supervision and uniformity.

22 However, the actual testing of these meters,
23 almost 100 percent of it for submeters is done at the
24 county level by the 58 counties in California. And so,
25 this cost issue is not just one to a singular State

1 agency but, rather, to 58 individual counties that would
2 be very concerned about any cost increase for these
3 meters, as we do have just a fairly minimal cost
4 recovery mechanism in State law right now that would
5 need to be addressed if our testing times did increase
6 significantly.

7 MR. NGO: Thanks.

8 MR. KASER: Just this is Forrest Kaser with
9 Energy Solutions, on behalf of the California IOUs. And
10 I think possibly reiterating slightly what Gary had said
11 earlier, there's nothing -- as far as I can tell,
12 there's nothing in the regulation that CEC would
13 consider for water meters that would necessarily require
14 any additional testing by the county or by California
15 DMS.

16 So, that would be a decision that could
17 potentially be made down the road. There's nothing that
18 would theoretically require additional testing there.

19 And I think I'd just add another point of
20 clarification. I think, typically, the CEC model is
21 sort of a type approval approach as opposed to an
22 individual product testing approach.

23 Which as I understand it, and the folks that
24 have spoken earlier can correct me if I'm wrong, the
25 individual counties test the individual meters that are

1 being installed, whereas type approval for a general
2 meter model, of which many instances would be sold and
3 tested again at the county level, that happens
4 separately.

5 And so the CEC model would be more approving as
6 to type, as opposed to individual meters. So, the
7 impact on counties could be actually zero. But again,
8 that's something that would be later on in the process.

9 MR. NGO: Thank you.

10 MR. DE JARLAIS: This is George DeJarlais from
11 Badger, again. I think there's a large difference
12 between an appliance, something where all of them
13 basically behave the same, and a metrological device
14 that's generating billing information.

15 So, I would contend that a manufacturer would
16 have to do very exhaustive sampling or 100 percent
17 testing if there was a meter performance standard in the
18 State of California that required performance at an
19 extended low flow.

20 MR. NGO: Anybody else?

21 Okay, well, we already touched a little bit
22 about cost and cost effectiveness.

23 So, I notice there was no costs -- unless I
24 missed it, there was no cost data on water meter
25 provided.

1 And then the other thing I noticed was the
2 baseline water waste, where the water savings
3 calculated, it pretty much automated, is not -- well,
4 anyway, not raise the question because the costs are not
5 available, and then because of the effect that the costs
6 of these meters are going to be factored into the cost
7 of the utility doing business to justify the rate
8 structure so that you end up being the customer is going
9 to pay for it over the long run.

10 So, I'm not sure. I mean, you know, I'm just
11 thinking like that. And then let's say because of that
12 what I was thinking was that if I'm going to take the
13 conventional cost, and saving, and so forth, and so on
14 and do some type of calculation that calculation will be
15 compromised.

16 And then another thing, too, is how do we
17 quantify the water waste and saving? I mean it's just a
18 very simple thing. Further, we don't know how much it
19 wastes. We estimate it. But what about the savings,
20 how do we know they're going to have that savings?

21 So, with that I listen to comments.

22 MR. KASER: Okay, so this is Forrest Kaser with
23 Energy Solutions and the California IOUs.

24 And I guess to your first point, I'm not sure
25 what you mean by compromised there. But just to speak

1 generally about that issue I think, you know, the
2 Barfuss study that was referenced earlier was done on
3 meters that are currently available on the market, that
4 are sold right now. So, we're not talking about -- and
5 we're seeing in that data a wide variation in the
6 performance at low flow rates.

7 So, meters that you can buy as a utility -- if
8 you're a utility, you can purchase these meters from
9 Badger, from other manufacturers currently in the
10 market.

11 Some of them perform really well at low flow
12 rates, some of them perform really, really poorly at low
13 flow rates.

14 So, we're not necessarily talking about, you
15 know, new product development, we're talking about
16 products that are already out there.

17 And to get to the second point, in terms of how
18 to quantify it, part of the California IOU submissions
19 included reference to an article published in the peer-
20 reviewed AWWA Journal that addressed that exact
21 question. So, there are methodologies for quantifying
22 the amount of savings you can get from improved low-flow
23 accuracy.

24 So, I would encourage the CEC to take a look at
25 that article, and there are two different approaches to

1 doing so outlined in that article. So, I just wanted to
2 point that out, thank you.

3 MR. NGO: Thank you.

4 Anybody want to comment on these two questions?

5 How about the people on the web?

6 Okay, I guess not so we're going to go to the
7 next one.

8 This one is what I call the auto issue. Okay, I
9 know that a lot of the -- one of the option of water
10 saving and accuracy of low-flow water meter was to
11 reduce the piping diameter of water. So, you might go
12 from the two-inch water to 5/8ths inch water meter, or
13 maybe three-quarter, whatever number it is.

14 But my question would be when reducing the
15 piping diameter of the water meter would that
16 compromise, or make less effective operation of the fire
17 sprinkler system?

18 And then number two, and then the IOUs submit a
19 report and indicate that non-mechanical meters have far
20 more accuracy than conventional meter, but there's no
21 performance standard for them.

22 So, therefore, if we develop standards now would
23 we actually penalize these types of meters, the ones
24 that actually do better?

25 And then, if that's the case how do we account

1 for them in the standard?

2 In other words, if you have a standard right now
3 and we say, okay, if you're going to sell meters you
4 have to meet that standard and, yet, these ones were far
5 more accuracy -- these kind of meter were far more
6 accuracy and, yet, they don't have a standard so they
7 can't sell. So, in that case are we actually penalize
8 them for -- I don't know. This is something that we
9 need to address.

10 I would like to invite comment from the room.

11 MR. KASER: Okay, this is Forrest Kaser, again.
12 So, as to question number one, the California Fire
13 Marshal actually studied this issue when it was adopting
14 a new residential fire sprinkler code, and I think
15 there's a reference to that in the California IOU
16 submission.

17 And there's a bulletin that the fire marshal
18 released where it included recommended best practices
19 for metering systems that include a fire sprinkler. And
20 the recommended best practice is actually to use a shut-
21 off valve, such that when the sprinklers are activated
22 the supply to domestic fixtures is turned off. So, that
23 is --

24 MR. NGO: Is it automatic?

25 MR. KASER: Yes, it is automatic. So, that's

1 actually what the California Fire Marshall recommends as
2 the optimal strategy for handling metering when there's
3 a fire sprinkler downstream of the meter.

4 And the purpose of that is actually to address
5 this exact issue that you wouldn't want to -- actually,
6 it's the opposite. You wouldn't want to oversize the
7 meter just to account for the very, very rare fire
8 sprinkler flow because then you sacrifice the accuracy
9 at low flow rates all the rest of the time.

10 So, if you have an oversized meter, meters tend
11 to be less accurate the larger they are at the lower
12 flow rates. And so, if you oversize meters you end up
13 giving away a lot of free water.

14 MR. NGO: Well, I don't think -- I don't think
15 that oversized piping is the issue here.

16 MR. KASER: Well --

17 MR. NGO: Let me finish. Say we have a resident
18 and this guy having -- what's some number? Let's use
19 some number just for scenario description. He have 2-
20 inch pipe water meter going to his house and they have a
21 fire sprinkler system, and the reason why he need to is
22 because he's a single-family -- I mean, a single-family
23 house, big, 5,000, 6,000 square feet.

24 Okay, so when, say, in the case where, okay, we
25 have this standard and then the utility company going to

1 go out and install the new meter, I'm thinking out loud
2 here wouldn't the -- the utility company have to tell
3 him that -- have to ask him to see whether he have the
4 fire sprinkler in his house? Or whether or not if he
5 have the fire sprinkler system he have to install
6 additional item that is the automatic shutoff valve.

7 And think about that, yeah, this is just a
8 little detail here but, again, it's just a little detail
9 but is -- I know you mentioned that this is an event
10 that might not happen. But still, if it does happen, it
11 involves lives, so we want to make sure.

12 MR. KASER: Absolutely, absolutely. I know, I
13 think the fire sprinkler system is obviously a really
14 important requirement in the California Building Code
15 and I don't think there's anything at issue here with
16 the water meter standard that would -- you know, in
17 putting in smaller meters, it's really just about the
18 accuracy of the meters that are in place so --

19 MR. NGO: No, no, actually not because you have
20 the water flow restriction because of the pipe smaller,
21 smaller pipe.

22 MR. KASER: But why is there a smaller pipe?
23 I'm not following you.

24 MR. NGO: It's just the smaller diameter water
25 meter.

1 MR. KASER: Why is there a smaller diameter
2 water meter?

3 MR. NGO: What about the pressure drop of all
4 those things, are they all the same?

5 MR. KASER: But how does -- I guess I'm not
6 following the relationship between that scenario and a
7 potential meter accuracy standard. So, we're just
8 talking about potential standards or potential
9 requirements for a meter serving any given dwelling to
10 be more accurate low-flow rate.

11 So, we're not talking about changing sizes in
12 particular.

13 MR. NGO: No, we are talking about changing the
14 size -- well, one way of getting the reduction on the
15 accuracy of the new meter were to -- were to use smaller
16 diameter meter, right?

17 MR. KASER: I wouldn't recommend that. No, I
18 wouldn't recommend that.

19 MR. NGO: No, would not recommend that. But
20 that's what I see in the IOU.

21 MR. KASER: No, no, no, it's only more accurate
22 flow rates. We're not talking about under-sizing
23 meters, we're talking about --

24 MR. NGO: We better make sure about that one
25 but, anyway, thank you for clearing that.

1 MR. KASER: Yeah, absolutely.

2 MR. STRAIT: I think the misunderstanding is
3 that we're looking at ways to make things more
4 accurate --

5 MR. KASER: Absolutely.

6 MR. STRAIT: -- and we're saying is that
7 something we should avoid doing for the sake of accuracy
8 or is it something that should be considered as a way to
9 increase the accuracy of these meters?

10 MS. QUINN: This is Tracy Quinn, NRDC. I would
11 say that, yes, appropriate sizing for use or for the
12 structure to which the water is being supplied is one
13 way of ensuring or optimizing accuracy. But that is not
14 within the scope of this proposal that we're discussing
15 here.

16 MR. NGO: Yeah. Okay, well, actually, you know,
17 when -- I keep that in mind because if we have -- if we
18 are developing the standard for this one, I'm going to
19 make sure that we're going to address that one to the
20 bottom of it because this is something that worry me.

21 Anyway, my second question, anybody have any
22 comment on that?

23 MR. KASER: Yeah, let's see, I'm trying to
24 remind myself here. So, yeah, and this came up in the
25 gentleman from Badger's comments as well, in terms of

1 the non-conventional, or static, or non-mechanical
2 meters.

3 MR. NGO: Yeah, uh-hum.

4 MR. KASER: So one thing, I guess to clarify, is
5 that meters typically are -- the accuracy of meters are
6 typically regulated differently depending on the type of
7 meter that it is so that's why there's a different
8 standard for positive displacement meter versus a
9 single-jet meter or multi-jet meter. These use
10 fundamentally different measuring technologies to
11 measure the flow of water through them.

12 And there's a huge class of new, non-mechanical
13 meters that are out there, that measure things in very
14 different ways. And so far, we're not really taking a
15 stance on standards for those type of meters, we're only
16 talking about addressing the mechanical meter.

17 So, it's not -- it wouldn't penalize anyone that
18 wanted to install a static or non-mechanical meter at
19 all. It wouldn't penalize them they're free to do that.
20 In fact, there would just be -- there's no standards
21 that govern the accuracy of those types of meters right
22 now, with the exception of fluid oscillator.

23 MR. NGO: Let me ask you a question, just a
24 scenario question.

25 MR. KASER: Uh-hum.

1 MR. NGO: You go to the Home Depot to buy the
2 light bulb -- oh, not the lamp right here. You want to
3 buy the one that is certified or you want to buy the
4 not-certified? See, that's what I'm saying.

5 MR. KASER: I see. I see what you're saying.

6 MR. NGO: Not only -- not only they couldn't
7 sell if we are developing standard that somehow
8 excluding them --

9 MR. KASER: Right.

10 MR. NGO: -- but also it would make a motivation
11 factor for customer what is the utility to buy. See,
12 that's what I'm saying.

13 MR. KASER: Yeah. No, I see what you're saying
14 and I understand that. Thank you for clarifying it.

15 And, you know, I think that there are already --
16 there's already that difference. That difference exists
17 right now in the marketplace.

18 So, right now, currently, there are the AWWA and
19 NIST standards for mechanical meters and there really
20 aren't for the static type meters. So, there would be
21 no change. Any Title 20 regulation that might take
22 place wouldn't change that dynamic in any way. There
23 would just be additional standards for the mechanical
24 meters.

25 So, fundamentally, there's really no penalty for

1 the static meters.

2 MR. NGO: Okay. Anybody else want to make
3 comments on these other issues, questions here? How
4 about --

5 MR. DE JARLAIS: This is George DeJarlais.

6 MR. NGO: I'm sorry. Okay, go ahead.

7 MR. DE JARLAIS: George DeJarlais from Badger.
8 I'd like to comment on both points.

9 MR. NGO: Yeah.

10 MR. DE JARLAIS: On item one, I think the
11 discussion really has to engage water utilities directly
12 and also Building Code administrators directly because
13 the whole discussion about both meter size, and service
14 line size, and one service line shared by sprinklers and
15 domestic use versus a dedicated service line just for
16 sprinklers, it's very contentious.

17 And so, I think those parties are very important
18 in this discussion.

19 As far as the second point, first I'd like to
20 clarify that there already is an AWWA standard for one
21 type of solid state meter, and that's the fluidic
22 oscillator.

23 I also believe that in the NIST Handbook 44
24 standard, I don't believe it's technology-exclusive.
25 There are some differences in tolerances depending on

1 what type of technology you're using, but the NIST
2 Handbook 44 standard does not exclude the solid state
3 metering technologies.

4 And perhaps Kristin Macey could comment on that,
5 as well.

6 The other point I wanted to mention is that the
7 statement of non-mechanical meters have far more
8 accuracy than conventional meters, well, if you pull up
9 the raw data from the Utah State study, you'll see that
10 that's not the case.

11 For example, in the 5/8ths inch or 5/8ths by
12 three-quarter meter the fluidic oscillator does not have
13 very good accuracy at the extended low flows that some
14 of the interested parties here are talking about.

15 So, there are limits in the technologies with
16 some solid state devices.

17 And I also want to point out that the Utah State
18 study is quite impressive, there's a lot of testing
19 going on. But if you're trying to make a conclusion
20 about any single make, model and meter size, please be
21 aware that at most there were only six units being
22 tested, and that's for the smallest sizes.

23 When you come to the largest meter sizes, I'm
24 guessing only one or two samples were tested for any
25 given make, model and size. Thank you.

1 MR. NGO: Thank you, George.

2 Anybody else?

3 MR. RIDER: Yeah, this is Ken Rider, again, with
4 the California Energy Commission. I just wanted to
5 clarify some aspects of Title 20 and how it would affect
6 the market for water meters, if we were to regulate
7 them.

8 We would not be able to dictate in a Title 20
9 standard what diameter was installed by a water
10 district. Rather, we would control what is sold and
11 offered for sale.

12 So, it would be really up to the person
13 installing the water meter to correctly size the water
14 meter.

15 And unless we were talking about banging of some
16 large or certain diameter then it would never be -- the
17 Title 20 would never affect the installation of a water
18 meter or the choice of installation of which diameter of
19 water meter to install. That would not be within the
20 Title 20 standard.

21 MR. NGO: Anybody else comment?

22 Okay, let's see, we cover this. Next one,
23 again, my name and my telephone number is there so
24 anybody have any comment or want to discuss about
25 anything -- not anything, about the proceeding, please

